BOARD MEETING

STATE OF CALIFORNIA

SECRETARY OF STATE

VOTING MODERNIZATION BOARD

SECRETARY OF STATE BUILDING
1500 11TH STREET

AUDITORIUM

SACRAMENTO, CALIFORNIA

FRIDAY, SEPTEMBER 23, 2005

2:00 P.M.

JAMES F. PETERS, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 10063

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### APPEARANCES

### BOARD MEMBERS

Mr. John A. Pérez, Chairperson

Mr. Stephen Kaufman, Vice Chairperson

Mr. Michael Bustamante

Mr. Tal Finney

Mr. Carl Guardino(via teleconference)

## SECRETARY OF STATE

Mr. Bruce McPherson

### STAFF

Mr. John Mott-Smith, Chief, Elections Division

Mr. Michael Kanotz, Staff Counsel

Ms. Jana Lean

Mr. Bruce McDannold

Ms. Katherine Montgomery

Mr. Chris Reynolds

# ALSO PRESENT

Ms. Janice Atkinson, Sonoma County

Mr. Alfie Charles, Sequoia Voting Systems

Ms. Vicki Fraiser, Del Norte County

Mr. Joe Holland, Santa Barbara County

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PROCEEDINGS

- 2 CHAIRPERSON PÉREZ: I'd now like to call to order
- 3 the February -- February, I wish -- the Friday, September
- 4 23rd meeting of the Voting Modernization Board.
- If you'd please call the roll.
- 6 MS. MONTGOMERY: John Perez?
- 7 CHAIRPERSON PÉREZ: Here.
- 8 MS. MONTGOMERY: Stephen Kaufman?
- 9 VICE CHAIRPERSON KAUFMAN: Here.
- 10 MS. MONTGOMERY: Carl Guardino's on the phone,
- 11 correct?
- 12 Carl, are you there?
- BOARD MEMBER GUARDINO: Yes, ma'am.
- MS. MONTGOMERY: Michael Bustamante?
- BOARD MEMBER BUSTAMANTE: Here.
- MS. MONTGOMERY: Tal Finney?
- 17 BOARD MEMBER FINNEY: Present.
- 18 CHAIRPERSON PÉREZ: Well, we actually have a full
- 19 complement. Thank you all for being here. And I'm happy
- 20 that we're able to start as close to time as ever.
- 21 The first -- we obviously have a quorum.
- The first item on our agenda as printed is public
- 23 comment. But before we get to public comment I'd like to
- 24 actually dispense with a normal order of business and ask
- 25 our Secretary of State to come forward and he can address

- 1 us, if there's no objection.
- 2 Mr. Secretary.
- 3 SECRETARY OF STATE McPHERSON: Thank you,
- 4 Chairman Perez, Board members, and Carl via the phone. I
- 5 appreciate your being here today.
- I wanted to address a subject. We're right now
- 7 at a crossroads in efforts to modernize our voting
- 8 equipment. On the one hand we have clear mandates to
- 9 upgrade voting equipment under the Voting Modernization
- 10 Board -- or Bond Act -- excuse me -- and the Help America
- 11 Vote Act of 2002.
- 12 On the other hand there has been an evolution of
- 13 thought and public policy on what it means to upgrade
- 14 voting equipment that occurred after the enacted of these
- 15 sweeping policies, both on the federal and state level.
- 16 For instance, half of the nation including California now
- 17 requires a Voter Verified Paper Audit Trail to be a
- 18 component of any voting system. And national voting
- 19 system guidelines that further refine HAVA mandates are
- 20 still being considered right now. They are due next
- 21 month. That would be in October.
- 22 As policy makers and policy implementers, the VMB
- 23 and the Secretary of State have an obligation to the
- 24 voters and to the taxpayers. The voters deserve to have
- 25 secure accurate voting systems and enjoy the full faith of

1 the public. The foundation of any democracy worthy of

- 2 name is a public confidence in the electoral process.
- 3 And the taxpayers have a right to expect that the
- 4 one-time funds provided under the Bond Act of 2002 and the
- 5 HAVA Act get spent wisely and fulfill these public
- 6 mandates.
- 7 As we weigh the ability of new technologies to
- 8 meet new mandates including the need for accuracy,
- 9 security, accessibility and the need to address public
- 10 skepticism, time is against us. And it's worth repeating
- 11 that nearly \$400 million that is presently budgeted to do
- 12 the job is one-time money. We get one chance to do the
- 13 job correctly. Everyone involved -- federal officials,
- 14 state officials, local officials and vendors -- seem to be
- 15 working in good faith toward a common goal. And I hope we
- 16 will get there and I'm sure we will. But if it is a
- 17 choice between doing it fast and doing it right, we have
- 18 to emphasize doing it right. The alternative is to
- 19 increase the risk to the voters and the taxpayers.
- 20 So I'm here today to encourage the VMB to provide
- 21 flexibility we need to reduce those risks by extending the
- 22 deadline by one year, to January 2007, for counties to
- 23 submit project document plans to the VMB.
- 24 Although January 1st, 2006, seems like an
- 25 appropriate deadline, because that is the HAVA deadline

1 for compliant voting systems, that deadline alone is not

- 2 definitive. For instance, HAVA provides that Section 102
- 3 punch card replacement funds, the funds that are being
- 4 used by some counties as a match against VMB funds, need
- 5 to be expended to replace voting systems by the time of
- 6 the first federal election after January 1st, 2006. In
- 7 California, barring a special election for federal office,
- 8 that means Section 102 funds need to be committed by June
- 9 6th, 2006, not January 1st, 2006.
- 10 And as I mentioned before, the federal voting
- 11 system guidelines will not be out for publicly review
- 12 until September 30th, just a couple -- ten days from now,
- 13 or maybe by the first part of October. But by mid-October
- 14 the Federal Election Assistance Commission hopes to make
- 15 those guidelines final. Those will be the most definitive
- 16 guidance on HAVA voting system standards. But it will
- 17 take some time to fully understand those guidelines.
- 18 So in many respects extending the VMB deadline to
- 19 January 1st, 2007, is consistent not only with our
- 20 practical needs in California but also with the scheme
- 21 under existing law.
- 22 I thank you for this opportunity to address you
- 23 and I ask that you extend this deadline to January 1st,
- 24 2007.
- 25 CHAIRPERSON PÉREZ: Thank you, Mr. Secretary.

1 On behalf of the Board, I think I want to thank

- 2 you for your input and your guidance on this. This is
- 3 something that we've dealt with several times. And the
- 4 manner in which you've put this together with the other
- 5 obligations that the counties are wrestling with is
- 6 greatly appreciated.
- 7 SECRETARY OF STATE McPHERSON: Thank you.
- 8 CHAIRPERSON PÉREZ: Anything else before we move
- 9 on?
- 10 VICE CHAIRPERSON KAUFMAN: I just want to thank
- 11 you for your personal attention and personal involvement
- 12 in this.
- 13 SECRETARY OF STATE McPHERSON: Thank you. Well,
- 14 that's what I'm here for.
- And I do want to say in -- well, it's almost six
- 16 months now that I was confirmed to be Secretary of State.
- 17 I've had nothing but great cooperation with the Election
- 18 Assistance Commission, with the U.S. Department of Justice
- 19 and, most importantly, with the registrars of the 58
- 20 counties of California who really do conduct the elections
- 21 for the people of California.
- 22 CHAIRPERSON PÉREZ: Thank you.
- Okay. With that, I'm going to move on with Item
- 24 3, which is a period of our meeting set aside for public
- 25 comment, not on specifically agendized items. I don't

- 1 have any cards before me.
- 2 Are there any cards for general public comment?
- 3 MS. LEAN: No, sir.
- 4 CHAIRPERSON PÉREZ: Okay. Very good.
- 5 The next item before us, Item 4, is the adoption
- 6 of our July 27th minutes.
- 7 Has everybody had a chance to review them?
- 8 VICE CHAIRPERSON KAUFMAN: Yes. And I'll move
- 9 adoption of the minutes.
- 10 CHAIRPERSON PÉREZ: Is there a second?
- 11 BOARD MEMBER FINNEY: Second.
- 12 CHAIRPERSON PÉREZ: Mr. Kaufman moves, Mr. Finney
- 13 seconds.
- 14 All in favor?
- 15 (Ayes.)
- 16 CHAIRPERSON PÉREZ: Any opposed?
- 17 Okay. Thank you.
- 18 BOARD MEMBER BUSTAMANTE: Abstain. I wasn't
- 19 here.
- 20 CHAIRPERSON PÉREZ: One abstention for Mr.
- 21 Bustamante.
- Very good.
- Next item before us is Item 5, Project
- 24 Documentation Submittal Deadlines. And the first item
- 25 before us is the staff report.

Jana, if you'd like to walk us through this.

- 2 MS. LEAN: I want to start off with some
- 3 background. Then I'll give a staff report and a
- 4 recommendation.
- 5 So to start off with the background. At the
- 6 December 17th, 2002, meeting of the Voting Modernization
- 7 Board the VMB adopted January 1, 2005, deadline for
- 8 counties to receive approval from the VMB for Project
- 9 Documentation Plans. Under this adoption, counties that
- 10 did not receive approval by the deadline would forfeit
- 11 their approved allocations.
- 12 At the July 22nd, 2004, meeting the VMB changed
- 13 the deadline for counties to receive approval for their
- 14 Project Documentation Plans to July 1st, 2005.
- 15 At the February 17th, 2005, meeting of the VMB
- 16 the VMB again changed the deadline for counties to receive
- 17 project -- receive approval for Project Documentation
- 18 Plans to January 1, 2006. The Board members indicated at
- 19 this meeting that you would be receptive to reviewing the
- 20 deadline again at a future date if necessary.
- 21 Proposition 41 does not have a deadline by which
- 22 the funds need to be approved or distributed to the
- 23 counties. The above deadline that we talked about was
- 24 adopted as a policy and could be reconsidered by the VMB
- 25 at any time.

1 It should be noted though that if the deadline

- 2 were changed, it would postpone the reallocation by the
- 3 VMB of additional monies forfeited by the counties that
- 4 did not meet the deadline.
- 5 Given that there has been little movement in the
- 6 availability of certified voting systems for counties to
- 7 purchase since the VMB adopted the January, 1, 2006,
- 8 deadline and with more than half of the 58 counties yet to
- 9 begin upgrading their voting systems, the counties I've
- 10 heard are vigorously supporting the extension of this
- 11 deadline and they are here today -- some are here today to
- 12 talk to you.
- 13 The original objective of the Voting
- 14 Modernization Board has been to assist in accelerating the
- 15 voting system modernization progress in California.
- In the interests of this objective, the VMB could
- 17 again extend the deadline for county system with their
- 18 Project Documentation Plan but require that each county
- 19 that does not submit a Project Documentation Plan by
- 20 December 31st, 2005, begin submitting status reports on
- 21 the county's progress towards producing a Project
- 22 Documentation Plan. These reports could be required to be
- 23 submitted quarterly beginning December 31st, 2005, and
- 24 continuing until they fulfill the Project Documentation
- 25 Plan requirement.

1 Changing the deadline and requiring quarterly

- 2 status reports would enable the VMB to address the
- 3 concerns of the counties regarding the availability of the
- 4 certified systems while giving the Board the ability to
- 5 ensure that counties are moving forward in modernizing
- 6 their voting systems.
- 7 It should be noted that HAVA requires that voting
- 8 equipment be accessible by January 1, 2006, the first
- 9 statewide-federal election -- or which the first
- 10 statewide-federal election equipment will be used. And
- 11 that election is June 6th, 2006, primary barring no
- 12 special elections.
- 13 The staff recommendation is to recommend that the
- 14 January 1, 2006, deadline be extended to January 1, 2007.
- 15 The staff also recommends that the Board extend the
- 16 deadline -- if they extend the deadline, that quarterly
- 17 status reports be required by counties that have not begun
- 18 submitting a Project Documentation Plan by December 31st,
- 19 2005.
- 20 CHAIRPERSON PÉREZ: Very good.
- 21 Any questions for Jana before we move forward?
- 22 VICE CHAIRPERSON KAUFMAN: Actually I just have
- 23 one.
- 24 Under the -- when we moved the deadline this last
- 25 time, we did request status reports from the counties.

- 1 And have those all been being met, those --
- 2 MS. LEAN: Those have been met. Those were
- 3 interim -- we called them interim status reports. Those
- 4 weren't very detailed in asking them exactly what they
- 5 were planning. We just basically asked them, "Are you
- 6 planning to come in for your money?" And they said yes.
- 7 And asked for an estimate of when they were planning to
- 8 come in.
- 9 I think the quarterly status reports that could
- 10 be required at this time could be a little more in depth
- 11 just to make sure that you have enough information to know
- 12 that they're moving forward.
- 13 VICE CHAIRPERSON KAUFMAN: Thank you.
- MS. LEAN: We have one public comment.
- 15 CHAIRPERSON PÉREZ: Very good.
- Why don't you bring that card forward before we
- 17 move on with our discussion.
- 18 Any other questions before we move on to
- 19 discussion?
- 20 Okay. If not, I have a card from Janice Atkinson
- 21 from Sonoma County.
- 22 MS. ATKINSON: Good afternoon, members of the
- 23 Board. Thank you very much. I am Janice Atkinson. I'm
- 24 the Assistant Registrar of Voters from the County of
- 25 Sonoma. And once again I'm here before you requesting an

1 extension in the deadline for our voting modernization

- 2 fund project documentation.
- 3 Gee, a lot has happened since I was up here last
- 4 time. And one of those things was that we faced some
- 5 uncertainty as to the voting system we are currently
- 6 using, the Mark-a-Vote voting system, which is a
- 7 grandfathered voting system and had been put back before
- 8 the Voting Systems Panel to determine whether or not they
- 9 were going to be able to continue to use that.
- 10 And I am happy to report that under the new
- 11 Secretary of State we have been given authorization to
- 12 continue to use our grandfathered voting system.
- 13 I will say that a good deal of energy and time
- 14 was taken up in reaching that decision, and it has only
- 15 recently come forward.
- 16 Unfortunately, other than that there are other
- 17 things that haven't moved as rapidly. And one of those is
- 18 having new voting systems that counties can consider for
- 19 voting modernization and for reaching the requirements of
- 20 HAVA for disability access. Currently in California,
- 21 there is only one voting system certified that meets the
- 22 accessibility requirements of HAVA.
- 23 The counties need do have more systems to choose
- 24 between. There's no one-size-fits-all in California
- 25 certainly. What they use in Alpine doesn't necessarily

- 1 work in Los Angeles. So we are hoping that within the
- 2 next few months we will have more voting systems certified
- 3 who will come forward through Voting Systems Panel and get
- 4 certification.
- 5 One of the big holdups seems to be at the federal
- 6 level. And it was very frustrating for us in California,
- 7 because before a system could be certified in California
- 8 it has to get federal qualification.
- 9 As nearly as I've been able to ascertain, federal
- 10 qualification seems to be submitting all your documents to
- 11 some black box in -- somewhere, and you don't hear
- 12 anything more out of them, because the vendors seem to be
- 13 very frustrated getting any information as to where they
- 14 are in the federal qualification process.
- 15 You know, we are conducting a special statewide
- 16 election. It seems like every time we've come up here
- 17 we've been saying we're conducting a special statewide
- 18 election.
- 19 CHAIRPERSON PÉREZ: You have been.
- 20 (Laughter.)
- 21 MS. ATKINSON: Yeah. Thanks. Feels that way.
- 22 You know, quite frankly, the counties are just
- 23 kind of buried right now trying to get through the next
- 24 couple of months. The idea of trying to purchase a system
- 25 right now, even if there were a system available to us,

1 it's just not feasible. I would hate for my county and

- 2 other counties in the same situation to have to forgo our
- 3 voting modernization funds because of the situation we're
- 4 in.
- 5 Thank you.
- 6 CHAIRPERSON PÉREZ: Thank you.
- 7 Any questions?
- 8 Okay. Thank you very much.
- 9 Seeing no other cards, any discussion from the
- 10 Board members?
- 11 VICE CHAIRPERSON KAUFMAN: Yeah, I had just --
- 12 well, a couple thoughts. One was a question. And I
- 13 almost hate to ask this question because we ask it every
- 14 time we're here. But what is -- I'll just put it out
- 15 there.
- 16 What is the status of the certification -- well,
- 17 when we were last here there's -- I guess there'd still be
- 18 software certification issue for the one piece of
- 19 equipment that has been certified subject to a
- 20 contingency.
- 21 So I guess my first question is: Where are we
- 22 with this?
- MS. LEAN: We do have a new voting system
- 24 expertise person here in our office. His name is Bruce
- 25 McDannold. And he's sitting right here next to me. And I

1 think we could give you a couple -- at least some updates

- 2 on where we're at.
- 3 VICE CHAIRPERSON KAUFMAN: Please don't tell us
- 4 it's 30 days away, because we've heard that.
- 5 MR. McDANNOLD: No. Currently we have, as we've
- 6 had for some time, a system that is fully -- appears to be
- 7 fully compliant with both HAVA and the mandate for a Voter
- 8 Verified Paper Audit Trail. That system is produced by
- 9 Sequoia. That system still has a condition on it that it
- 10 cannot be used in a California primary election due to
- 11 some issues with the software.
- 12 Sequoia still -- last word we've had from them --
- 13 intends to bring that forward before the end of the year
- 14 for a new version for recertification that will make it
- 15 fully compliant and resolve the issues on the primary.
- 16 Since June -- I'm not sure when the last time you
- 17 all met -- we've certified a voting system from Election
- 18 Systems & Software, ES&S, that does not have a DRE
- 19 component, but has a touch screen device to mark a ballot
- 20 and that's called the AutoMARK. And that system has been
- 21 certified.
- 22 The other major vendors in the state that we have
- 23 currently. Diebold Election Systems is coming forward for
- 24 re new testing next week. And if that's successful, it's
- 25 possible that within the next 60 to 90 days they could

- 1 become certified as well.
- The last major vendor is used by Orange County,
- 3 is Hart and Hart InterCivic is planning to come forward
- 4 with a modified version of their system that includes a
- 5 paper trail. And currently they're targeted to come in in
- 6 December.
- 7 So those are the major vendors. We're having
- 8 ongoing meetings and discussions with several other
- 9 vendors. There's a proposed modification to the InkaVote
- 10 system that we had preliminary testing of I believe in
- 11 August. They had some issues. They're back with -- to
- 12 get those issues resolved before they can come forward to
- 13 us again.
- 14 VICE CHAIRPERSON KAUFMAN: So as far as our
- 15 current January 1 deadline, as of today and potentially
- 16 through the end of the year any county looking to
- 17 implement a DRE system, there is no system that's
- 18 completely certified without contingencies for the
- 19 counties to purchase?
- 20 MR. McDANNOLD: No, that's not true. The
- 21 Election Systems & Software optical scan system with the
- 22 Mark-a-Vote voting devise --
- 23 CHAIRPERSON PÉREZ: But he asked a question about
- 24 DRE.
- MR. McDANNOLD: There has been -- there's only

1 one DRE system that has been certified, and that still has

- 2 a condition on it.
- 3 CHAIRPERSON PÉREZ: Right. And, quite frankly --
- 4 and the condition is with respect to primaries, which
- 5 would in all likelihood be the first instance in which the
- 6 counties would need this switch-over?
- 7 MR. McDANNOLD: Yes, that's correct.
- 8 VICE CHAIRPERSON KAUFMAN: Okay.
- 9 CHAIRPERSON PÉREZ: Any other -- Mr. Bustamante,
- 10 would you like to ask your regular question?
- BOARD MEMBER BUSTAMANTE: That was my question,
- 12 so --
- 13 VICE CHAIRPERSON KAUFMAN: Sorry.
- BOARD MEMBER BUSTAMANTE: No, that's okay.
- 15 CHAIRPERSON PÉREZ: Well, you know -- go ahead,
- 16 Mr. Bustamante.
- 17 BOARD MEMBER BUSTAMANTE: So basically really
- 18 between now and the end of the year there probably --
- 19 there might be a system -- between now and the end of the
- 20 year there might be a system, a DRE system, probably not?
- 21 And between now and the beginning of the third quarter the
- 22 likelihood -- the third quarter of 2006 the likelihood of
- 23 additional systems coming on line for counties to be able
- 24 to choose from is pretty slim too, right? Because when
- 25 you say things are coming up in November or December, I

1 mean that's when they're beginning the certification

- 2 process and so --
- 3 MR. McDANNOLD: No, those are when the vendors
- 4 are proposing to be done with the estimating, to be done
- 5 with the federal testing process and coming forward to
- 6 us --
- 7 BOARD MEMBER BUSTAMANTE: -- for your --
- 8 MR. McDANNOLD: -- for our certification.
- 9 BOARD MEMBER BUSTAMANTE: I see. So --
- 10 MR. McDANNOLD: By the time they apply to us and
- 11 submit a complete application, we're trying to schedule
- 12 our testing within a of couple weeks, the whole process
- 13 beginning to end probably six to eight weeks.
- 14 BOARD MEMBER BUSTAMANTE: A contract of double --
- 15 okay.
- 16 VICE CHAIRPERSON KAUFMAN: Can I ask a follow-up
- 17 on that?
- 18 And so reasonably speaking, I mean once a system
- 19 gets certified -- it gets federal certification, state
- 20 certification -- the realistic time for a county to begin
- 21 the contracting process with those vendors and even be
- 22 able to purchase equipment and get it in place, I mean
- 23 what are we talking about, the reality, once a system is
- 24 certified?
- MR. McDANNOLD: I'm hesitating to speak to the

1 counties and their processes, because that's not where

- 2 my --
- 3 CHAIRPERSON PÉREZ: Well, I think the question
- 4 is --
- 5 MR. McDANNOLD: So, yes, realistically they can't
- 6 purchase it until it's been certified and there's a
- 7 process afterwards that they have to go through in
- 8 procurement.
- 9 CHAIRPERSON PÉREZ: Well, and then I think the
- 10 other element of the question isn't just the ability for
- 11 counties to then move through their internal processes,
- 12 but the ability for a vendor to actually be up and running
- 13 with a sufficient number of instruments for the counties
- 14 to be able to use them, especially when you're talking
- 15 about a truncated time period when all the different
- 16 counties that are struggling to get appropriate sets of
- 17 equipment.
- MR. McDANNOLD: Agreed.
- 19 BOARD MEMBER BUSTAMANTE: In the past, experience
- 20 has been somewhere in the neighborhood of about like a
- 21 little over a year, almost a year and a half, right, I
- 22 think from the time the counties begin to have
- 23 discussions, complete -- or complete those discussions,
- 24 actually purchase equipment, go through the training
- 25 process and then have the ability to use them? It seems

- 1 like nothing has ever happened under a year. And as
- 2 memory serves, I thought it was -- the process was
- 3 somewhere in the neighborhood of a year and a half, right?
- 4 MR. McDANNOLD: I would have to let the counties
- 5 speak for that. But I again certainly state that the more
- 6 we compress the schedule, the more risk we're taking of
- 7 failure in an election.
- 8 BOARD MEMBER FINNEY: And what point during that
- 9 process must the counties submit their project
- 10 documentation -- I should say formulate their project's --
- 11 their Project Documentation Plans? That's the other
- 12 question, right?
- 13 CHAIRPERSON PÉREZ: Well, obviously they can't
- 14 begin that process until there's a system that's available
- 15 to them.
- 16 BOARD MEMBER FINNEY: Completely certified and
- 17 available, but what about approved and contracted and et
- 18 cetera? I mean that's the question. If we extend out one
- 19 year longer than we had originally planned, is that still
- 20 not long enough? I mean that's what I'm asking.
- 21 But, you know -- I think we originally adopted
- 22 this policy in the absence of such a provision existing in
- 23 the initiative and for us to try to incent counties to
- 24 move as quickly as possible. But of course in those early
- 25 days we were all filled with stars in our eyes and lots of

- 1 hopes at the pace at which this process would move.
- 2 Having said that and having now watched for a
- 3 couple of years while it's kind of dragged out on the
- 4 certification front, you know, I guess the question I
- 5 would ask is, you know, at what point would counties be
- 6 comfortable developing and publishing a Project
- 7 Documentation Plan? Is it after certification of a number
- 8 of systems and prior to their contracting with an entity?
- 9 CHAIRPERSON PÉREZ: Well, I think what we've
- 10 heard from some counties is that -- that they want
- 11 obviously: The greater amount of choice they have in
- 12 figuring out from a variety of different vendors and sets
- 13 of equipment, the greater their options are to find the
- 14 appropriate systems for their specific county. I mean we
- 15 are an incredibly diverse state with respect to the
- 16 composition of challenges for running elections from
- 17 county to county.
- 18 So the item before us or recommendation before us
- 19 is whether or not to extend out a year. I think that
- 20 anything less than that year would definitely not afford
- 21 counties the greatest amount of choice. The reality may
- 22 very well be that that year ends up not being enough time.
- BOARD MEMBER FINNEY: Right.
- 24 CHAIRPERSON PÉREZ: But I feel very comfortable
- 25 with us moving forward, adopting that one-year extension,

- 1 and revisiting it, if necessary, as we've done now at
- 2 least twice, to be responsive to the needs of the counties
- 3 as they move forward through the real world.
- 4 BOARD MEMBER FINNEY: And the policy that I think
- 5 that we originally fleshed out a couple years ago when we
- 6 first did this could still be kind of -- how shall I say
- 7 this? I'll have a placeholder given the staff
- 8 recommendation for quarterly reports. I want their to
- 9 continue to be -- you know, while I know that the counties
- 10 are the victims of the certification process right now, I
- 11 still want there to be some incentive to kind of keep the
- 12 project moving forward.
- 13 CHAIRPERSON PÉREZ: I think the staff
- 14 recommendation has that as an element of it and -- Mr.
- 15 Kaufman.
- 16 VICE CHAIRPERSON KAUFMAN: No, I just -- I wanted
- 17 to comment on whether a year is enough. I would agree,
- 18 that I think at least a year seems to be sane and
- 19 reasonable under the circumstances. But we are talking
- 20 about a deadline for a Project Documentation Plan.
- 21 Payments can be made well beyond a year to the counties.
- 22 And I would think, given the federal mandates that are in
- 23 place, unless something changes on that front, everyone's
- 24 going to have something in place.
- 25 BOARD MEMBER FINNEY: Right. I just don't want

1 us to lose site of the impetus behind this initiative. I

- 2 mean it was the public that voted for this. And we're all
- 3 here to help implement this.
- 4 And I think that it's a concern of the public
- 5 that our system be modernized. And we had a very
- 6 interesting presidential election that was associated with
- 7 this issue. We've had other issues arise since then. And
- 8 I just -- California's always been at the forefront of
- 9 just about everything -- I like to brag -- and I'd like to
- 10 keep us there if possible.
- 11 CHAIRPERSON PÉREZ: Well, let me respond to the
- 12 public.
- 13 Yes, the public, you know, did pass this
- 14 initiative. Within the initiative they empowered us to
- 15 make certain actions to implement consistent with the
- 16 initiative.
- I think what we've also seen is as we were first
- 18 impaneled there was a sense that this was going to be a
- 19 quick move towards DRE's. As a variety of sets of public
- 20 discussions happened around both the opportunities and the
- 21 challenges of DRE's, how the public interpreted what they
- 22 had previously done I think changed over time.
- BOARD MEMBER FINNEY: I think so too.
- 24 CHAIRPERSON PÉREZ: And that's, you know,
- 25 obviously one of the complications in governing by

1 initiative, is that you give a straight up or down option

- 2 and unfortunately too often not a chance to figure out the
- 3 nuances that are necessary for implementing the will, if
- 4 not the letter. And unfortunately in this case a board
- 5 was impaneled to figure out those areas. And I think that
- 6 as long as we continue to be driven by both the mandate of
- 7 Prop 41 and the spirit of it in terms of how we implement
- 8 it, that we should continue on in the path that we're
- 9 going.
- 10 Is there a motion?
- 11 VICE CHAIRPERSON KAUFMAN: I'll move to adopt the
- 12 staff recommendation that the deadline for submittal of
- 13 Project Documentation Plans be extended from January 1,
- 14 2006, to January 1, 2007; that quarterly status reports be
- 15 required of counties that have not submitted Project
- 16 Documentation Plans by that date; and that we reserve
- 17 ability to review this again as we progress through 2006.
- 18 BOARD MEMBER FINNEY: I'll second that.
- 19 CHAIRPERSON PÉREZ: Mr. Kaufman man moves, Mr.
- 20 Finney seconds.
- 21 BOARD MEMBER BUSTAMANTE: Mr. Chairman?
- 22 CHAIRPERSON PÉREZ: Yes, Mr. Bustamante.
- 23 BOARD MEMBER BUSTAMANTE: With regard to the
- 24 status reports then, would it be appropriate to ask the
- 25 counties to give us a little bit more information than

1 what they're giving us now? I mean I'd be comfortable --

- 2 I'd like to know, for instance, what the status of the
- 3 discussions are with vendors. I haven't -- you know, just
- 4 that they're ongoing, you know, they've begun or they
- 5 intend to have discussions starting on a certain date.
- 6 And also the question about whether or when they intend to
- 7 go before the board of supervisors -- with their board of
- 8 supervisors with any kind of -- any kind of plan. Some of
- 9 them may already have, but some of them may not have.
- 10 Because obviously staff has to go through that process.
- 11 In fact, staff may have to go before the board of
- 12 supervisors first before any conversation would even take
- 13 place with a vendor or vendors. So --
- 14 MS. LEAN: How about you let us, staff, come up
- 15 with some proposed language to be in that report, and
- 16 we'll report back to you at the October meeting.
- 17 BOARD MEMBER BUSTAMANTE: Great.
- 18 CHAIRPERSON PÉREZ: Okay. If you'd call the
- 19 roll.
- MS. MONTGOMERY: John Perez?
- 21 CHAIRPERSON PÉREZ: Aye.
- MS. MONTGOMERY: Stephen Kaufman?
- 23 VICE CHAIRPERSON KAUFMAN: Aye.
- MS. MONTGOMERY: Michael Bustamante?
- BOARD MEMBER BUSTAMANTE: Ayes.

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1 MS. MONTGOMERY: Tal Finney?
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- 2 BOARD MEMBER FINNEY: Ayes.
- 4 BOARD MEMBER GUARDINO: Aye.
- 5 CHAIRPERSON PÉREZ: Very good.
- The next item we have before us is Item 6,
- 7 Project Documentation Package Review and Funding Awards.
- 8 We have two counties to come before us today.
- 9 The first county is Del Norte County.
- 10 And, Jana, if you'd walk us through Del Norte.
- 11 MS. LEAN: Okay. Del Norte County is approved.
- 12 Voting Modernization Board allocation is for \$164,420.41.
- 13 They are proposing to purchase the AVC Edge touch
- 14 screen; units, 64; and the VeriVote printers -- DRE
- 15 printers, 74 units. They're also proposing to purchase
- 16 the Optech Insight precinct counters to their absentee
- 17 system.
- 18 Del Norte County anticipates receiving their new
- 19 voting equipment in December of '05. The county plans to
- 20 begin using this equipment in the June 6, 2006, primary
- 21 election.
- 22 Del Norte County projects that their project
- 23 completion date will be upon certification of the June 6,
- 24 2006, primary election.
- 25 The Voter Verified Paper Audit Trail requirements

1 will be fulfilled with this system as the AVC Edge units

- 2 being purchased by Del Norte include VeriVote printers,
- 3 which are a VVPAT component.
- 4 Del Norte County Project Documentation Plan meets
- 5 all the requirements for completeness. The Sequoia AVC
- 6 Edge units, the VeriVote printers, and the Optech Insight
- 7 units are certified for use in California.
- 8 Please note, as you knew in the previous
- 9 discussion -- please note that the software used to run
- 10 the AVC Edge units currently has a condition on the
- 11 certification for its use, as the system cannot be used in
- 12 a California primary election. This condition is expected
- 13 to be resolved before the end of the year.
- 14 Del Norte County currently uses the Datavote
- 15 punch card voting system. Del Norte County considered
- 16 only DRE units for their polling places and optical scan
- 17 for their absentee and vote-by-mail ballots, as the county
- 18 believes that it is preferable to have all the votes cast
- 19 on the ballots on the same equipment in the polling place.
- 20 The county believes that the new DRE technology will
- 21 provide a simplified voting experience and increase
- 22 accessibility and independence for voters with specific
- 23 needs. In addition, the new DRE system will reduce the
- 24 burden on poll workers and assist in removing the
- 25 potential for voter error and ambiguity that is possible

- 1 with the punch card ballots.
- 2 Del Norte County will not implement the new
- 3 system until the June 6th primary. And this will allow
- 4 the county ample time for testing the new equipment and
- 5 training staff and poll workers on the new system.
- 6 Del Norte County will only receive VMB payments
- 7 once they have submitted invoices for the purchase of
- 8 their voting equipment.
- 9 I also wanted to note that on August 3rd, 2005,
- 10 the Secretary of State issued a directive to the counties
- 11 requiring that certain language be included in any
- 12 contract between a county and a voting system vendor. The
- 13 language requires the vendor to be responsible for the
- 14 cost of any upgrades, retrofits or replacement of any
- 15 voting system or its component parts that is necessary to
- 16 bring the system into compliance with federal and state
- 17 law.
- 18 The contract that was executed between Del Norte
- 19 County and Sequoia on August 11th, shortly after the
- 20 directive was issued, does not conform to this directive.
- 21 However, nothing in Proposition 41 or the Funding
- 22 Application and Procedural Guide, adopted by the Board,
- 23 would prohibit the Board from approving Del Norte County's
- 24 Project Documentation Plan based on noncompliance with the
- 25 Secretary of State's directive.

1 It is the staff recommendation that Del Norte

- 2 County's Project Documentation Plan be approved and a
- 3 Funding Award letter be issued in the amount of
- 4 \$164,420.41.
- 5 I do know there is some comments on this. And
- 6 there's a person from our Executive Office, Chris
- 7 Reynolds, who'd like to come forward and talk about the
- 8 Secretary of State's directive.
- 9 CHAIRPERSON PÉREZ: Okay. Why don't we have
- 10 Bruce come forward first. And then I'd like to have
- 11 representatives from Del Norte County come forward.
- 12 I don't have any cards on this though.
- 13 MS. LEAN: I'm sorry, I didn't give you a card.
- 14 There is one for Chris Reynolds actually.
- 15 CHAIRPERSON PÉREZ: Chris Reynolds.
- MR. REYNOLDS: Good afternoon. Thank you for the
- 17 opportunity to address you on this issue. As staff told
- 18 the VMB, on August 3rd, 2005, the Secretary of State's
- 19 Office did issue a HAVA compliance notice to counties and
- 20 voting system vendors that articulated specific language
- 21 to be added to contracts, agreements and voting system
- 22 certification documents. The language provides that the
- 23 vendors seeking certification and funding would need to
- 24 affirmatively state that the voting system they are
- 25 selling complies with HAVA, the Help America Vote Act of

- 1 2002.
- 2 The language further provides that should a
- 3 system be found to be out of compliance, the vendor
- 4 accepts the responsibility to pay the costs of upgrading
- 5 the system to achieve compliance.
- 6 The intent behind the language is to ensure that
- 7 the burden for HAVA compliance is equitably distributed.
- 8 The Secretary of State's Office believe that
- 9 vendors are providing a product primarily for the purpose
- 10 of meeting new voting system standards. They are being
- 11 compensated with public funds for that product which they
- 12 designed to build. And we believe that the language that
- 13 we're recommending be included in contracts and
- 14 certification documents -- we're requiring be added to
- 15 those documents is essentially a declaration of those
- 16 facts.
- 17 On August 3rd, the directive was issued by the
- 18 Secretary of State. On August 11th, the contract between
- 19 Del Norte and Sequoia Voting Systems, which is the basis
- 20 for the Prop 41 funding allocation request, was executed.
- 21 We're requesting that the VMB request an
- 22 amendment to the contract to include the appropriate
- 23 language. And prior to the meeting's start I had provided
- 24 that. And I have copies if you can't find it.
- 25 It could be argued that the Prop 41 process is

- 1 separate from HAVA. But we believe that the two are
- 2 inextricably linked. Counties, for instance, are using
- 3 HAVA funds as a Prop 41 match. The two processes for the
- 4 sake of consistency and efficient use of taxpayer funds
- 5 should work in concert, especially because counties may
- 6 seek funding from both state and federal sources to pay
- 7 for upgrades for a single voting system.
- 8 The federal standard preempts state autonomy in
- 9 voting system certification by creating minimum standards.
- 10 All voting systems now, regardless of the source of
- 11 funding, must meet those minimum federal standards.
- 12 The Del Norte contract includes a provision that
- 13 specifies that, quote, the software upgrades and firmware
- 14 comply with applicable laws in effect at the time the
- 15 agreement was executed. You'll find that in Section 4d.
- 16 This is arguably a substitute for the notice
- 17 language. But we believe it's in the best interests of
- 18 the public to be consistent and that in any case adding
- 19 specific language of the notice to this contract should it
- 20 be found to be a substitute is immaterial since they both
- 21 mean the same thing.
- We do not want the VMB to reject this
- 23 application, but we do urge the Board to adopt it
- 24 conditioned upon an amendment to the contract.
- With that, I can answer any questions that the

- 1 Board might have.
- 2 BOARD MEMBER FINNEY: I'd like to here from the
- 3 vendor.
- 4 CHAIRPERSON PÉREZ: Is anybody here from Sequoia?
- 5 VICE CHAIRPERSON KAUFMAN: Actually before --
- 6 CHAIRPERSON PÉREZ: Just identify if you're here.
- 7 VICE CHAIRPERSON KAUFMAN: Before you go, I did
- 8 have one question. And maybe this is for the vendor as
- 9 well.
- 10 In Section 4d does the term "firmware" -- well,
- 11 does software upgrades and firmware include the whole
- 12 product that's being provided to the county? I mean does
- 13 that encompass everything? And if it doesn't, I guess I'd
- 14 like to hear what it doesn't encompass.
- And, Chris, either you can answer that or a
- 16 representative --
- 17 CHAIRPERSON PÉREZ: Well, Bruce could answer it
- 18 too, because I think we're talking about a term of art
- 19 that --
- 20 BOARD MEMBER FINNEY: What is firmware?
- 21 CHAIRPERSON PÉREZ: -- also falls before you.
- MR. McDANNOLD: Firmware is the --
- 23 CHAIRPERSON PÉREZ: If the language that we're
- 24 looking at addressing is with respect to software and
- 25 firmware, what does that not include?

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1 MR. McDANNOLD: That does not include the
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- 2 hardware itself, the physical machines and devices.
- 3 CHAIRPERSON PÉREZ: Including the printers and --
- 4 BOARD MEMBER FINNEY: So it's the guts of the
- 5 machine but not the machine itself? It's like furniture
- 6 in a condo.
- 7 MR. McDANNOLD: Hardware and firmware are the
- 8 programing instructions that operate the machine, but not
- 9 the physical devices.
- 10 VICE CHAIRPERSON KAUFMAN: When you're talking
- 11 about certifying a system, is it the firmware that's being
- 12 certified or --
- 13 MR. McDANNOLD: We certify the hardware, the
- 14 firmware part of the system -- the hardware, the firmware,
- 15 the software, the documentation around it including the
- 16 use procedures for using the system.
- 17 BOARD MEMBER FINNEY: So it includes the
- 18 hardware?
- MR. McDANNOLD: Yes.
- 20 VICE CHAIRPERSON KAUFMAN: Certification --
- 21 BOARD MEMBER FINNEY: Certification, right, of
- 22 course.
- 23 CHAIRPERSON PÉREZ: Here's what I'd like to do
- 24 actually, if it meets with everybody's approval. I'd like
- 25 to have the representative from Del Norte come forward and

1 then the representatives from Sequoia come forward just to

- 2 make any statements they'd like to make. And that way we
- 3 will have heard from all of them before we continue on
- 4 with our questioning.
- 5 So who is here on behalf of Del Norte County?
- 6 And my first question for you after you identify
- 7 yourself is: Is it Del Norte, Del Norte or Del Norte?
- 8 MS. FRAISER: Hi. Thank you.
- 9 My name's Vicki Fraiser from Del Norte County.
- 10 And it is Del Norte.
- 11 And I had a concern when I received the directive
- 12 from the Secretary of State because I noticed in my
- 13 contract that I had already signed didn't have and it
- 14 didn't meet the criteria that he had issued. Chris called
- 15 me Wednesday night and discussed what him and Sequoia were
- 16 going over. And I was fine with it if the language could
- 17 be changed.
- 18 My problem is Del Norte is a very small county.
- 19 When you're looking at me, you're looking at the county
- 20 recorder, you're looking at the county clerk, you're
- 21 looking at the county registrar of voters and the public
- 22 administrator with three people in my office.
- It's a real challenge to do anything and get
- 24 anything done and get things before the Board with no
- 25 money up there.

1 I wouldn't mind working with Sequoia to meet

- 2 some -- maybe half and half. But I would really like to
- 3 have that amended if at all possible.
- 4 CHAIRPERSON PÉREZ: You'd like the amendment?
- 5 MS. FRAISER: Yes.
- 6 CHAIRPERSON PÉREZ: Very good. Thank you.
- 7 MR. CHARLES: Good afternoon, Mr. Chairman and
- 8 members of the Board. Alfie Charles with Sequoia Voting
- 9 Systems.
- 10 And our concern with the language as it was
- 11 drafted by the Secretary of State is that it's extremely
- 12 open-ended. And when we provide a system and we price
- 13 something so that it's competitive in the state, it's
- 14 based on what we understand the laws to be, what we
- 15 understand the requirements to be at the time.
- 16 The initial language from the secretary was
- 17 open-ended to the point that any future changes in law
- 18 would -- the cost for those amendments would be borne by
- 19 us in a model that we hadn't anticipated.
- 20 We have no problem agreeing that what we submit
- 21 is compliant under HAVA regulations that our known to us
- 22 at the time, that are definitively addressed in some
- 23 formal way. But our concern is if future court process or
- 24 future regulatory process imposes regulations that we're
- 25 not aware of, that have substantial costs to us, we

1 haven't priced that into the product. So to do that would

- 2 require a dramatic change in pricing structure in the
- 3 State of California, which would be difficult for us to
- 4 determine.
- 5 But I think what we would like to do is work with
- 6 the Secretary of State on mutually agreeable language so
- 7 that it's clear that the Secretary's order and the
- 8 contract language we accept is for requirements in place
- 9 and known to us at the time and not something that can be
- 10 revised by a future act of the courts or the Legislature,
- 11 because we simply haven't -- we don't have a way to know
- 12 what this is and to know what that unknown future
- 13 liability would be, which potentially could be due to the
- 14 unilateral act of a government entity. I mean we can't
- 15 sell something to someone and have them come pack and say,
- 16 "Our interpretation of this existing law is that you owe
- 17 us twice as many printers," or whatever that may be.
- 18 We will, however, and we do, include in all of
- 19 our contracts language that software upgrades -- as laws
- 20 are changed and software upgrades are available, we
- 21 provide that as part of the license agreement. When it
- 22 comes to fixed costs like hardware, then it becomes a much
- 23 more difficult item to accept.
- 24 CHAIRPERSON PÉREZ: Alfie, if you could stay with
- 25 us for a few minutes, because I've got a couple questions,

1 and I think some of the others do. I'll ask them my way.

- 2 Perhaps some of the attorneys on the panel would phrase
- 3 them more elegantly.
- 4 But the way I look at it, there's four sets of --
- 5 there's four sets of potential language here:
- 6 One is the language in the Secretary's directive
- 7 on the 3rd.
- 8 The second is the set of language presented here
- 9 for amendment into 4d which talks about software and
- 10 firmware.
- 11 The third is some other language that addresses
- 12 current federal and state requirements.
- 13 And then the forth is what you offered just a
- 14 minute ago, which is things that are known to you and are
- 15 definitively expressed.
- 16 I'm comfortable with the first, second, and
- 17 third. I'm not comfortable with this idea of you being
- 18 able to unilaterally tell us what is going to you and what
- 19 you interpret to be definitively expressed.
- 20 So my question is this: As it stands today, do
- 21 you believe that the product that you are entering into
- 22 this agreement with Del Norte County meets federal and
- 23 state requirements as they exist today?
- MR. CHARLES: Yes.
- 25 CHAIRPERSON PÉREZ: Mr. Kaufman.

- 1 BOARD MEMBER FINNEY: Into the mike.
- VICE CHAIRPERSON KAUFMAN: Yeah, actually why
- 3 don't you go ahead, Mike, and ask your question.
- 4 BOARD MEMBER BUSTAMANTE: Do you intend to --
- 5 going forward, do you intend to adhere to the Secretary of
- 6 State's directive from August 3rd with future contracts,
- 7 if any, that you enter into with counties?
- 8 MR. CHARLES: Well, we'd like to work with the
- 9 state to find language that's acceptable. We cannot agree
- 10 to language that creates an unknown, unlimited liability.
- 11 BOARD MEMBER BUSTAMANTE: So the answer is no?
- 12 MR. CHARLES: As expressed in that language of
- 13 that press release that was issued, we cannot agree to
- 14 those terms. However, I think the Secretary of State has
- 15 offered some language that is -- it's much closer to being
- 16 acceptable, which is laws that are in effect at the time.
- 17 The only question that we have is: Does that address a
- 18 future interpretation? I anticipate a whole lot of people
- 19 getting sued over the next four years trying to understand
- 20 what HAVA means.
- 21 We cannot accept a liability that we don't
- 22 understand.
- 23 CHAIRPERSON PÉREZ: But you'd want the counties
- 24 to accept that liability?
- 25 MR. CHARLES: No, I think that it would be

1 helpful if government would interpret the laws and tell us

- 2 what they mean. We can -- we sell a voting system, and we
- 3 sell a system that is compliant with everything that we
- 4 know it to be -- what the law's to be today.
- 5 If those laws change -- just, for example, if the
- 6 State of California requires a voter verifiable printer
- 7 that they didn't require two years ago, is that something
- 8 that under this directive we would be expected to pay for
- 9 that we hadn't anticipated at the time initial contracts
- 10 were signed?
- 11 VICE CHAIRPERSON KAUFMAN: But isn't there a
- 12 difference between a new requirement that gets adopted
- 13 afterwards versus an interpretation of a requirement that
- 14 clarifies what exactly is required under something that
- 15 existed at the time the contract was entered into?
- MR. CHARLES: Ideally if we all knew exactly what
- 17 the interpretation was -- I think there are a lot of
- 18 people that -- ourselves included, we think we understand
- 19 what HAVA says. That doesn't mean that a court two years
- 20 from now is going to agree with what he and the counties
- 21 think it says.
- 22 And I don't want to be in the position where a
- 23 county or a state gets sued and because they know that
- 24 there's an unlimited ability for them to accept whatever
- 25 they want because someone else is on the hook for it,

1 that's not a tenable business model for anybody, ourselves

- 2 or any of our competitors.
- 3 BOARD MEMBER FINNEY: There is something here --
- 4 this is kind of an age-old question. This is like the
- 5 munitions manufacturers, you know, defending the country
- 6 by making bombs. They use perchlorate. Twenty, thirty
- 7 years late we discover that's an environmental hazard.
- 8 They're all brought back into courts. Typically it's the
- 9 third branch of government that addresses these issues.
- 10 It's interesting, because a week and a half --
- 11 oh, no, next week -- actually next Friday in Los Angeles
- 12 we're having a forum with all the top law schools around
- 13 the country on the justice system, and maybe how there
- 14 could be preventative justice in the same way as there's
- 15 preventative medicine. You pay a dollar now, you save
- 16 three on the back end. This begs that question actually
- 17 in a business setting. And in a way it's very unfair to
- 18 ask of a corporate entity, a business entity to anticipate
- 19 what government is going to do, when, quite frankly, we've
- 20 been sitting here for two years because we didn't know
- 21 what government was ultimately going to do.
- 22 So I understand where they're coming from. At
- 23 the same time, I think what Mr. Kaufman's getting at --
- 24 and I wanted to say -- my question was: What's it all
- 25 about? But I'll hold off.

1 I think what Mr. Kaufman's question went to is

- 2 more specific to the circumstances in which we find
- 3 ourselves right now. Meaning that there's this moving
- 4 target. You heard us -- you've been here this whole
- 5 session and you've heard us --
- 6 CHAIRPERSON PÉREZ: Been here a lot longer than
- 7 that.
- 8 BOARD MEMBER FINNEY: Exactly.
- 9 -- wrestling with this notion now, since we were
- 10 assigned to this Board and then kept on this Board by the
- 11 next Governor a couple years ago, wrestling with this
- 12 question of exactly what is certification, when's it going
- 13 to happen? We're wrestling with the same questions. So I
- 14 can see the balancing act that we're trying to wrestle
- 15 with here.
- Mr. Kaufman's point is very valid in that we are
- 17 kind of close to the finish line, if you'll have it, on
- 18 this certification issue. As I understand it, you guys
- 19 are up for certification like now and might have it by --
- 20 we were given an update. What was -- you said December?
- 21 VICE CHAIRPERSON KAUFMAN: Software --
- MR. CHARLES: Before the end of the year.
- 23 BOARD MEMBER FINNEY: Yeah, possibly by the end.
- 24 And so we're real close. So -- and then --
- 25 CHAIRPERSON PÉREZ: They're already certified for

- 1 everything but the primaries.
- BOARD MEMBER FINNEY: -- but the primaries,
- 3 exactly.
- 4 And so I understand where they're coming from,
- 5 and maybe the language is too broad.
- 6 CHAIRPERSON PÉREZ: And here's -- because I
- 7 understand the concern that you expressed with respect to
- 8 the initial language and whether it was overly broad. And
- 9 that's why I raised the question with respect to your
- 10 statements about "known to us" and "definitively
- 11 expressed," because I think that's overly narrow.
- 12 And I think that Mr. Kaufman and I asked the same
- 13 question from two different ways, which is the question
- 14 of, not new sets of expectations that are later imposed,
- 15 but -- your statement that you said not wanting to assume
- 16 liability, for example, if a court were to interpret the
- 17 contract differently. Well, that's, quite frankly, what
- 18 courts do. And so I asked the initial question to get at
- 19 the heart of this, which is whether or not you believe
- 20 that the system you're putting forward meets federal and
- 21 state laws. You said it does.
- 22 So I'd be comfortable if you came back after
- 23 further discussions with the Secretary of State with
- 24 language that wasn't brought to the extent that it opens
- 25 you to unknown sets of potential further challenges, but

- 1 it was also -- well, we'll get Mr. Garamendi in here to
- 2 talk about that in a minute -- but that also protects the
- 3 counties and, quite frankly, the public from you saying,
- 4 "Well, even though that was already in law, even though
- 5 that was already in regulation, that wasn't how we
- 6 interpreted it. Therefore, we have no obligation along
- 7 those lines."
- 8 So my question at this point is: As you're
- 9 moving forward in this effort to clarify or to correct any
- 10 concerns with respect to your software for California
- 11 primaries, what is the harm in us putting this off to a
- 12 future meeting to allow you to continue in discussions
- 13 with the Secretary of State to address this language at
- 14 the same time as you address the issues that need to be
- 15 addressed with respect to primary elections? And then I'd
- 16 also like to hear Del Norte County's response to that same
- 17 question.
- 18 MR. CHARLES: And probably their answer is more
- 19 relevant than mine, because they have equipment that they
- 20 need to receive and prepare for and everything else.
- 21 I would be comfortable with a condition I think
- 22 that the Secretary of State's Office pretty -- essentially
- 23 said, which is approve their application pending the
- 24 revision to the contract to language that's mutually
- 25 acceptable to the state and to the vendor. And I don't

- 1 think that we're the only vendor that would need to be
- 2 involved in that discussion. I think everybody will have
- 3 to have the same language.
- 4 BOARD MEMBER FINNEY: Absolutely, right.
- 5 And then the question goes to the nature of the
- 6 language. I mean there's time certain that can be
- 7 attached to the provision. There's -- I mean there's
- 8 different, ways I think -- I do think it's possible to
- 9 tweak the language to make it more, I would hope, amenable
- 10 to what we'll call the industry, not just you guys.
- 11 But I actually support his suggestion that we
- 12 consider, you know, approving subject to something along
- 13 those lines. And then I think we should hear from Del
- 14 Norte as well.
- 15 CHAIRPERSON PÉREZ: If you'd come back down
- 16 please.
- 17 VICE CHAIRPERSON KAUFMAN: And I'll say it just
- 18 while she's approaching.
- 19 I don't think it's within the purview of this
- 20 Board to amend any contract by order of this Board anyway.
- 21 This is a contract between two parties.
- 22 CHAIRPERSON PÉREZ: Actually there's this little
- 23 item that I found in the code that says that it is. But
- 24 that's --
- 25 BOARD MEMBER FINNEY: Yes. I was going to agree

1 with the Chairman on that one, only because we have an

- 2 initiative charge that we have to fulfill. Which might
- 3 not necessarily require us to get to the nitty-gritty of
- 4 the amended language, but does require us to have
- 5 certified equipment --
- 6 VICE CHAIRPERSON KAUFMAN: Well, that part I
- 7 agree. We have to have certified equipment. But I don't
- 8 know that we can just unilaterally place language in the
- 9 contract --
- 10 BOARD MEMBER FINNEY: -- yeah, I wasn't
- 11 suggesting that.
- 12 VICE CHAIRPERSON KAUFMAN: -- that supercedes
- 13 other --
- 14 CHAIRPERSON PÉREZ: No, we could -- we could
- 15 unilaterally reject a contract --
- 16 VICE CHAIRPERSON KAUFMAN: Absolutely.
- 17 CHAIRPERSON PÉREZ: -- consistent with 19235,
- 18 right?
- 19 BOARD MEMBER FINNEY: Yes, that's what we call
- 20 the --
- 21 CHAIRPERSON PÉREZ: Please.
- MS. FRAISER: I'm not sure of the --
- 23 CHAIRPERSON PÉREZ: I guess the question is:
- 24 What's the harm -- I asked the question one way and Alfie
- 25 answered it a different way. I think my question was

- 1 initially: What's the harm us putting this off till the
- 2 next Board meeting and giving everybody time to tweak the
- 3 language. Alfie's response was that he'd be very
- 4 comfortable with us doing an approval contingent on the
- 5 resolution of this matter to the satisfaction of the three
- 6 parties, the Secretary of State, the county and the
- 7 vendor.
- 8 Are you comfortable --
- 9 BOARD MEMBER FINNEY: Are you under a time
- 10 pressure right now?
- 11 VICE CHAIRPERSON KAUFMAN: So that you wouldn't
- 12 have to come back.
- 13 CHAIRPERSON PÉREZ: So that you wouldn't have to
- 14 come back.
- MS. FRAISER: Okay.
- BOARD MEMBER FINNEY: Well, what's your timeframe
- 17 and what's the pressure you're under at the county level?
- 18 MS. FRAISER: Well, again, like I said -- and
- 19 Janice said I really sound loud -- my basic problem is I'm
- 20 the one that has to train the poll workers, I'm the one
- 21 that has to do everything. I'm the one that has to go
- 22 into training with Sequoia and still run the recorder's
- 23 office and the clerk's office and do my public
- 24 administrative function. So the time is very important to
- 25 me. I'd like to get this going as soon as I can.

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1 CHAIRPERSON PÉREZ: But you're not going to do
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- 2 this training before the November special election, for
- 3 example, correct?
- 4 MS. FRAISER: No, no --
- 5 CHAIRPERSON PÉREZ: Because you don't want to --
- 6 MS. FRAISER: -- no.
- 7 CHAIRPERSON PÉREZ: So between now and the
- 8 November special election --
- 9 MS. FRAISER: And we're going to go ahead and be
- 10 doing with us all working together. And I'm probably one
- 11 of the counties that the language isn't going to really
- 12 phase a lot, we're so small. But being how it's come up
- 13 with me, I'd like to say it does -- the language does need
- 14 to be tweaked.
- 15 CHAIRPERSON PÉREZ: Well, let me throw out this
- 16 idea and see how folks feel about it. I mean I feel
- 17 comfortable approving this contingent upon resolution of
- 18 this specific element to the contract to the satisfaction
- 19 of the Secretary of State's Office, the county and the
- 20 vendor. However, I'm not comfortable making that an
- 21 indefinite amount of time. We're now at September 23rd --
- 22 yeah, I was actually looking at giving -- but having that
- 23 authorization sunset prior to our November 16th meeting so
- 24 that if they weren't able to resolve this matter in a way
- 25 that was to the satisfaction of the three parties, then

1 our authorization sunsets and they'd have to come back to

- 2 us again. If they were able to resolve it to the
- 3 satisfaction of the three parties, then they move forward
- 4 without having to come back to us.
- 5 VICE CHAIRPERSON KAUFMAN: I'm generally
- 6 comfortable with that. I was focused on our next meeting,
- 7 which is the October 17th meeting. I think conceptually
- 8 if we're going to do something contingent, then there
- 9 should be --
- 10 BOARD MEMBER FINNEY: -- time certain.
- 11 VICE CHAIRPERSON KAUFMAN: -- yeah, a time
- 12 certain to report back or, you know, then it goes forward.
- 13 CHAIRPERSON PÉREZ: Mr. Bustamante.
- 14 BOARD MEMBER BUSTAMANTE: The Secretary of
- 15 State's Office. Are there any other contracts that have
- 16 been entered into between vendors and counties that meet
- 17 the Secretary of State's directive?
- 18 MS. LEAN: This is a brand new directive that
- 19 just came out. So this is the first contract that -- this
- 20 is the first contract that we've seen come before us that
- 21 had that issue.
- 22 CHAIRPERSON PÉREZ: Don't we have another --
- VICE CHAIRPERSON KAUFMAN: It's not a DRE.
- 24 CHAIRPERSON PÉREZ: Oh, it's not a DRE.
- 25 BOARD MEMBER BUSTAMANTE: The second question

- 1 I --
- 2 MS. LEAN: And it was signed before the
- 3 directive.
- 4 BOARD MEMBER BUSTAMANTE: The second question I
- 5 have is: Does the Secretary of State's Office -- are they
- 6 entertaining the idea of changing the directive? Because
- 7 it sounds from Sequoia that this isn't just a one-time
- 8 deal, that it's going to be in every contract going
- 9 forward.
- 10 MR. REYNOLDS: Yeah, to clarify, we do expect --
- 11 we do understand the concerns of the vendors, the
- 12 industry, if you will. It was not our intention that this
- 13 language be open-ended. We understand there's a number of
- 14 contingencies that you have to plan for and accommodate
- 15 for in the policy, some of which Alfie articulated court
- 16 interpretations. How do you balance a court
- 17 interpretation that everyone, maybe but the person who
- 18 brings the suit, considers a clarification declaratory of
- 19 existing law; except that party who might be an industry
- 20 party who says, "No, that's not the way to interpret it."
- 21 So there's a balance there that needs to be achieved. And
- 22 we would like to have the time to achieve that balance.
- 23 And we'd also like to prevail upon the Board,
- 24 which we were going to do in some future time, to come
- 25 back -- well, actually by the next meeting come back with

1 a policy where we can ask you, "Can you incorporate this,

- 2 you know, requirement? Would you be willing to
- 3 accommodate this requirement that " -- you know, we're
- 4 talking about HAVA-compliant systems and so on and so
- 5 forth.
- 6 And in the brief conversations that I've had with
- 7 some people, they've raised some very good points about
- 8 the fact that there's different kinds of voting system
- 9 standards, for instance, that can be met in different
- 10 ways. The one voting system standard is, "Can I detect an
- 11 error in my ballot?" That could be met with a voter
- 12 education program. The other component is a disabled
- 13 access, which certainly has to be met with some kind of a
- 14 technological solution.
- 15 So there's different things that need to be
- 16 incorporated into that policy. And it's our intention to
- 17 try to bring something back to you at your next Board
- 18 meeting.
- 19 CHAIRPERSON PÉREZ: Well, in an effort to move us
- 20 along, do any of the three of you have an objection to my
- 21 inclination, which is to approve, contingent upon
- 22 amendments that satisfy each of the three parties that you
- 23 represent, and that approval sunseting prior -- sunseting
- 24 on November 15th, so that if you have not resolved that by
- 25 November 15th, you've lost your approval from us and you'd

- 1 have to come back to us new?
- 2 MR. REYNOLDS: For the Secretary of State, that's
- 3 a great solution to this dilemma.
- 4 MS. FRAISER: Del Norte agrees with that.
- 5 MR. CHARLES: We're fine with it. And hopefully
- 6 we can do it within the next week. So --
- 7 BOARD MEMBER FINNEY: We anticipate --
- 8 CHAIRPERSON PÉREZ: The sooner, the better for
- 9 us.
- 10 BOARD MEMBER FINNEY: Do you anticipate your
- 11 counsel at Sequoia filing a declaratory relief action as
- 12 soon as we take action?
- 13 (Laughter.)
- 14 BOARD MEMBER FINNEY: I'm just asking with a
- 15 lawyer's hat on to see if we can secure our legal fees in
- 16 advance.
- 17 I mean the point I'm trying to make kind of
- 18 jokingly here is that, you know, in the same way that it's
- 19 not really our purview I think to try to draft specific
- 20 language that could go into the amendment of a contract, I
- 21 would also assume that for the Secretary's part, while we
- 22 can make recommendations to a particular local government
- 23 entity to try to embrace certain policies, the
- 24 nitty-gritty of the legal language, I would hope we can
- 25 kind of figure out to the best of our abilities so that it

- 1 doesn't draw a dec relief action.
- 2 MR. REYNOLDS: We understand that the contract --
- 3 the parties to the contract are the county and the vendor.
- 4 You're absolutely right. That's why I -- maybe I didn't
- 5 emphasize it enough. But it was a request to the Voting
- 6 Modernization Board to request the parties to make an
- 7 amendment to the contract.
- 8 BOARD MEMBER FINNEY: And then eventually discuss
- 9 policy -- some type of policy being adopted and
- 10 implemented.
- 11 MR. REYNOLDS: And then that would enable the
- 12 Board as a policy adopted to hold these future proceedings
- 13 or decisions to some kind of a standard that --
- 14 BOARD MEMBER FINNEY: Right. Well, Mr. --
- 15 CHAIRPERSON PÉREZ: Mr. Bustamante.
- BOARD MEMBER BUSTAMANTE: Yes. Would you refresh
- 17 my memory with regard to funding of counties and compliant
- 18 and non-compliant equipment. I mean if the system is,
- 19 quote, technically not compliant, do we still fund the
- 20 counties or do we --
- 21 BOARD MEMBER FINNEY: Or have we still funded the
- 22 counties is the question.
- 23 BOARD MEMBER BUSTAMANTE: Or do we wait -- we
- 24 talked about this one time at great length and --
- 25 BOARD MEMBER FINNEY: It's been awhile.

1 CHAIRPERSON PÉREZ: I think we last spoke about

- 2 it with respect to the TSX, right?
- 3 BOARD MEMBER BUSTAMANTE: And I just don't
- 4 remember where -- what --
- 5 BOARD MEMBER FINNEY: Do you guys recall?
- 6 MS. LEAN: You're only allowed to fund certified
- 7 systems.
- 8 BOARD MEMBER BUSTAMANTE: So the answer's they
- 9 wouldn't receive any funding until the Secretary of
- 10 State's Office --
- 11 BOARD MEMBER FINNEY: Didn't we do some where it
- 12 was contingent upon certification? I seam to remember
- 13 us --
- 14 CHAIRPERSON PÉREZ: Well, but in this case we
- 15 have what's been represented to us as a certified system,
- 16 but there's a condition with respect to its application to
- 17 primary elections, which, quite frankly, makes me very
- 18 uncomfortable because of the experience we did have with
- 19 other systems.
- BOARD MEMBER FINNEY: Right, as to the absence
- 21 of --
- 22 BOARD MEMBER BUSTAMANTE: Is it considered a
- 23 certified system, even though that there were --
- 24 BOARD MEMBER FINNEY: Yeah, it's certified but
- 25 not for primaries.

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1 VICE CHAIRPERSON KAUFMAN: It's certified, but
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- 2 subject to contingency on the software for the primaries.
- 3 CHAIRPERSON PÉREZ: Mr. McDannold, do you agree
- 4 with our --
- MR. McDANNOLD: Yes.
- 6 BOARD MEMBER BUSTAMANTE: It is certified?
- 7 MR. McDANNOLD: Yes.
- 8 BOARD MEMBER BUSTAMANTE: So, therefore, funding
- 9 would be made available?
- 10 MR. REYNOLDS: The other complication that I was
- 11 trying to identify --
- 12 BOARD MEMBER BUSTAMANTE: Whoa. Wait. Just
- 13 answer that question first. It is certified and so,
- 14 therefore, funding would be made available under Prop 41?
- 15 BOARD MEMBER FINNEY: Well, it's conditionally
- 16 certified.
- 17 MS. LEAN: No, it's -- it's a certified system
- 18 according to how we interpret certification.
- 19 BOARD MEMBER BUSTAMANTE: So the answer's yes?
- MS. LEAN: That's correct.
- 21 MR. REYNOLDS: And what I was trying to identify
- 22 is the fact that HAVA even anticipates that there are
- 23 different voting system standards that need to be met in
- 24 different ways. Again, in the case of a person who's got
- 25 to be able to detect an over-vote or find an error in

1 their ballot, you can meet that condition with a voter

- 2 education program. As was mentioned earlier, there's a
- 3 grandfathering that's been articulated by the Secretary of
- 4 State, which says, in essence, if you have a certified
- 5 system and you have experience with it, it's okay. It's a
- 6 system that you can use. And, again, to meet that
- 7 requirement for detecting an error in your ballot, like an
- 8 over-vote, you can use a voter education program. But
- 9 there are other voting system standards in HAVA that deal
- 10 with disability access. Now, in order to make some -- a
- 11 system be able to meet that requirement, you're really
- 12 going to need --
- 13 CHAIRPERSON PÉREZ: Chris, I'm going to cut you
- 14 off there because actually you're -- while it's a helpful
- 15 explanation, it doesn't get to the specific issue that Mr.
- 16 Bustamante is raising.
- 17 Let me ask you this question, Bruce: What
- 18 timeline do you anticipate result -- what timeline do you
- 19 anticipate result in the issue with respect to the
- 20 software and its ability to be utilized in California
- 21 primary elections? And, second, what makes you come up
- 22 with that timeline?
- 23 MR. McDANNOLD: The vendor has told us that they
- 24 anticipate coming forward with revised software that
- 25 resolves that issue December of this year. So we're

1 totally dependent on the vendor completing their software

- 2 and going through the federal -- completing the federal
- 3 testing process and qualification process by that
- 4 deadline.
- 5 BOARD MEMBER FINNEY: Welcome to the team.
- 6 VICE CHAIRPERSON KAUFMAN: Yeah, we've approved
- 7 other funding for counties in the same situation.
- 8 BOARD MEMBER FINNEY: We have. I recall that we
- 9 have.
- 10 MS. LEAN: Yes.
- 11 VICE CHAIRPERSON KAUFMAN: We have?
- BOARD MEMBER FINNEY: We have, yes.
- 13 CHAIRPERSON PÉREZ: And we did it with some
- 14 trepidation, but we did do it.
- 15 So I'd like to see if somebody would make my
- 16 motion.
- 17 VICE CHAIRPERSON KAUFMAN: You want to give --
- 18 BOARD MEMBER FINNEY: I'm trying to remember --
- 19 VICE CHAIRPERSON KAUFMAN: The Chair entertains a
- 20 motion to -- the Chair entertains a motion to accept the
- 21 staff recommendation contingent upon resolution of items
- 22 referenced in Section 4d of the contract to the
- 23 satisfaction of the representatives of Del Norte County
- 24 Sequoia, and the Secretary of State's Office. Such
- 25 authorization sunsets November 15th of this year. If the

1 three parties cannot reach resolution -- failure to reach

- 2 resolution would require the county to come back before
- 3 our Board again should they want to avail themselves of
- 4 Prop 41 monies.
- 5 Would anybody like to make that motion?
- 6 VICE CHAIRPERSON KAUFMAN: I'll make the motion.
- 7 BOARD MEMBER GUARDINO: I'll second that motion.
- 8 CHAIRPERSON PÉREZ: Thank you.
- 9 On the motion, if you'd call the roll please.
- 10 MS. MONTGOMERY: John Perez?
- 11 CHAIRPERSON PÉREZ: Aye.
- MS. MONTGOMERY: Stephen Kaufman?
- 13 VICE CHAIRPERSON KAUFMAN: Aye.
- MS. MONTGOMERY: Michael Bustamante?
- 15 CHAIRPERSON PÉREZ: We'll skip Mr. Bustamante and
- 16 come back to him.
- 17 MS. MONTGOMERY: Okay. Tal Finney?
- 18 BOARD MEMBER FINNEY: I'm going to abstain.
- MS. MONTGOMERY: Carl Guardino?
- 20 BOARD MEMBER GUARDINO: Aye.
- 21 CHAIRPERSON PÉREZ: Mr. Bustamante?
- BOARD MEMBER BUSTAMANTE: Aye --
- VICE CHAIRPERSON KAUFMAN: Reluctant aye.
- 24 BOARD MEMBER BUSTAMANTE: -- reluctantly.
- 25 BOARD MEMBER GUARDINO: Mr. Chairman, with

1 apologies, I have to sign off and get back into a board

- 2 meeting that I'm at down here in Silicon Valley, unless
- 3 you need me on the next vote.
- 4 CHAIRPERSON PÉREZ: No, I think we'll be okay.
- 5 Thank you Mr. Guardino.
- 6 BOARD MEMBER GUARDINO: Thank you, Mr. Chairman.
- 7 CHAIRPERSON PÉREZ: Okay. Very good.
- 8 Item 6b, Solano County.
- 9 MS. LEAN: Can I ask one clarifying question?
- 10 Upon authorizing this approval, you sign a
- 11 funding award letter. Would you like to sign that letter
- 12 with conditions added to it? Would you --
- 13 CHAIRPERSON PÉREZ: No, I won't sign the letter
- 14 until the item's been resolved.
- MS. LEAN: Okay. Thank you, sir.
- 16 BOARD MEMBER FINNEY: And I think it would be
- 17 helpful, Mr. Chairman, if we could have the Secretary's
- 18 Office, its legal team really flesh out this item with
- 19 respect to a broader policy if we're going to make a broad
- 20 policy recommendation; if their counsel can maybe prepare
- 21 a report for us on what they think the legal ramifications
- 22 are of our decision today and if we were to adopt a policy
- 23 along those lines.
- 24 VICE CHAIRPERSON KAUFMAN: Are you talking about
- 25 the policy with respect to the language of the contract

- 1 or --
- 2 BOARD MEMBER FINNEY: Yes.
- 3 VICE CHAIRPERSON KAUFMAN: -- not with respect to
- 4 this certification subject to contingency?
- We're on the new issue.
- 6 BOARD MEMBER FINNEY: The first issue was the one
- 7 we just struggled with. We haven't really moved on to the
- 8 next issue.
- 9 The question is, you know, we really need to
- 10 flesh out all questions of immunity as well as all
- 11 questions that relate to the ability to -- you know,
- 12 why -- the company's perspective can be everything from
- 13 commerce clause violations to -- I'm not sure about this.
- 14 It depends on how the language is drafted is what I want
- 15 to get at. So I think rather than just take a letter that
- 16 we're going to look at, just heard about for the first
- 17 time today, you know, I think we need a real fleshed out
- 18 legal analysis on the different directions that, you know,
- 19 a company and/or county could go and where we think we'd
- 20 end up in law.
- 21 CHAIRPERSON PÉREZ: Very good.
- 22 VICE CHAIRPERSON KAUFMAN: It seems to me just --
- 23 before we bury this horse.
- I mean it seems to me that practically speaking
- 25 until this issue is resolved, we're not going to be able

- 1 to have any more counties come before us for approval
- 2 because this is going to affect essentially every contract
- 3 that's going to be entered into from this point forward.
- 4 BOARD MEMBER FINNEY: And we have a meeting in
- 5 October. And I'm hoping that, you know, we could get some
- 6 type of report for October so that we can, you know,
- 7 address this as soon as possible.
- 8 CHAIRPERSON PÉREZ: Very good.
- 9 BOARD MEMBER BUSTAMANTE: Anyhow, for the record,
- 10 my issue wasn't the first, but my issue is still the
- 11 second one.
- 12 CHAIRPERSON PÉREZ: No -- and I appreciate that,
- 13 Mr. Bustamante. I actually share your trepidation, and I
- 14 think -- you know, I --
- 15 BOARD MEMBER FINNEY: Well, should we address
- 16 that now?
- 17 CHAIRPERSON PÉREZ: Let's do this: Let's move on
- 18 to Item 6b, let's flag this for a full discussion at our
- 19 October meeting.
- 20 BOARD MEMBER FINNEY: The second issue?
- 21 CHAIRPERSON PÉREZ: The second issue.
- 22 BOARD MEMBER FINNEY: Do you know what the second
- 23 issue --
- 24 CHAIRPERSON PÉREZ: And is everybody clear what
- 25 we mean by the second issue?

- 1 Okay. Very good.
- 2 Item 6b, Solano County.
- 3 MS. LEAN: Solano County has submitted a
- 4 five-year documentation in phases. The Phase 1 Project
- 5 Documentation Plan, what they're planning to purchase is
- 6 the ES&S precinct ballot counters, 225 units; and the ES&S
- 7 high speed central count -- ballot counters, 2 units.
- 8 Solano County has secured a Phase 1 voting
- 9 equipment, and this new equipment will be used during --
- 10 or was used during the November 2nd, 2004, general
- 11 election.
- 12 The phase 1 voting system was fully implemented,
- 13 as I said, during the November 2nd, 2004, general
- 14 election, and they propose a Phase 2 voting system to be
- 15 implemented during the June 2006 primary.
- 16 This current system for Phase 1, the VVPAT does
- 17 not apply to Solano County's Phase 1 Project Documentation
- 18 Plan, as the system is a paper-based optical scan voting
- 19 system.
- 20 Solano County's Phase 1 Project Documentation
- 21 Plan meets the requirements for completeness. The ES&S
- 22 Model 100 and 650 optical scan voting systems are
- 23 certified for use in California.
- 24 At the March 19th, 2003, meeting of the VMB
- 25 Solano County came forward with their Project

- 1 Documentation Plan to modernize their voting equipment
- 2 from the decertified Votomatic punch card voting system to
- 3 the Diebold AccuVote touch screen system. The VMB
- 4 approved Solano County's Project Documentation Plan and
- 5 issued a funding award letter to Solano County for its
- 6 entire approved formula allocation of \$2,297,314.22.
- 7 Solano County did not submit invoices to be reimbursed for
- 8 this equipment and was never issued any funds for the
- 9 approved project.
- 10 Solano County used the AccuVote TS units in the
- 11 November -- sorry -- in the March 2004 Presidential
- 12 Primary Election. However, in April of 2004, the
- 13 Secretary of State decertified the use of the AccuVote TS
- 14 units. This decertification motivated Solano County Board
- 15 of Supervisors to direct the election personnel to replace
- 16 the touch screen units with the ES&S optical scan system
- 17 in May of 2004.
- 18 Solano County acquired their new ES&S optical
- 19 scan system in September of 2004 and began using their
- 20 equipment during the November 2004 Presidential General
- 21 Election. The county made enhanced poll worker training
- 22 materials to assist with the transition to the new voting
- 23 equipment -- optical scan voting system. Solano County
- 24 set up demonstrations and distributed education material
- 25 on how to use the new system at a variety of venues to

- 1 introduce this new optical scan technology. Of Solano
- 2 County surveyed voters and pole workers on the new system,
- 3 the results showed an overall satisfaction with the new
- 4 optical scan voting system.
- 5 Solano County's Phase 1 optical scan equipment
- 6 does not fully address the new state and federal
- 7 requirements for accessibility. To fully comply with
- 8 state and federal law, Solano County plans to incorporate
- 9 a Phase 2 into their overall plan and intends to purchase
- 10 one accessible unit for each of their polling places.
- 11 While Solano County's Phase 1 voting system
- 12 appears to meet the requirements for reimbursement under
- 13 Proposition 41, it should be noted that any money
- 14 allocated for this system would reduce the amount of money
- 15 the county will have to purchase accessible voting
- 16 equipment during their second phase; and that a Phase 2
- 17 Project Documentation Plan will need to be submitted once
- 18 the county begins receiving their Phase 2 accessible
- 19 units.
- 20 Solano County will only receive VMB payments once
- 21 they have submitted detailed invoices for Phase 1 of
- 22 their -- for their Phase 1 voting equipment.
- 23 Please note that the staff proposed Phase 1
- 24 funding award is based upon allowable reimbursement under
- 25 Proposition 41 for voting equipment hardware and software

- 1 only. The Election Support Service listed in Solano
- 2 County's contract with ES&S would not be covered as a
- 3 reimbursable claim under Proposition 41.
- 4 With this, it is our staff recommendation that
- 5 Solano County's Phase 1 Project Documentation Plan be
- 6 approved and a funding award letter be issued in the
- 7 amount of \$1,318,533.
- 8 Any questions?
- 9 CHAIRPERSON PÉREZ: Mr. Kaufman.
- 10 VICE CHAIRPERSON KAUFMAN: Yeah, I had one
- 11 question. And -- first of all, I just wanted to say I
- 12 think Solano County's to be commended to look at their
- 13 situation, pull an audible and change systems in order to
- 14 get the voters what they need.
- 15 I have one concern legal -- and I'm going to
- 16 sound like Mr. Finney on this --
- 17 (Laughter.)
- 18 VICE CHAIRPERSON KAUFMAN: -- and just wanted to
- 19 ask staff or counsel. Because I don't think we've had a
- 20 situation where we've had somebody come back to us --
- 21 after we've awarded funding and then come back to us with
- 22 a new request for funding for a new system. And I note in
- 23 the measure and in the Election Code Section 19234(c)(3)
- 24 it says one of the conditions for awarding money is the
- 25 county has not previously requested fund money for the

- 1 purchase of a new voting system.
- 2 And I guess I'm just wondering whether that's
- 3 been interpreted to mean they've actually requested the
- 4 funding in the form of submitting invoices as opposed to
- 5 submitting Project Documentation Plan approval to us and
- 6 we've -- we've issued an award based on that. And that
- 7 was my only concern, whether we would somehow be running
- 8 afoul of the statute in making this award.
- 9 MS. LEAN: Can I give you a staff opinion, then
- 10 I'll turn over to our legal?
- 11 VICE CHAIRPERSON KAUFMAN: Sure
- 12 MS. LEAN: When they resubmitted their
- 13 application of the project documentation, it was under a
- 14 caveat under the Funding Application Procedural Guide we
- 15 allowed them to amend their plan. And since they never
- 16 received any funding -- that was why it was pointed out in
- 17 the staff report that they were issued a funding award but
- 18 they never actually submitted any invoices or received any
- 19 of the funding. So their project plan actually
- 20 substantially changed, because they got totally different
- 21 equipment.
- 22 So there is a caveat in the application package
- 23 that allows for that.
- 24 CHAIRPERSON PÉREZ: So, again, given that, you
- 25 interpreted it as being a modification of the initial?

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1 MS. LEAN: (Nods head.)
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- VICE CHAIRPERSON KAUFMAN: Of the initial
- 3 request.
- 4 MS. LEAN: Correct.
- 5 VICE CHAIRPERSON KAUFMAN: Okay. Because the
- 6 statute does refer to requesting funding, not awarding or
- 7 receiving funding.
- 8 Counsel.
- 9 STAFF COUNSEL KANOTZ: Michael Kanotz, Staff
- 10 Counsel.
- 11 I think another thing to keep in mind here is
- 12 when we're talking about the eligibility provision, that
- 13 does not take into account the -- although I think the
- 14 procedures the Board have adopted are certainly consistent
- 15 with that provision, it does not take into account those
- 16 procedures. So when we have a situation where an
- 17 application is made personally to procedures that were
- 18 adopted by the Board, I don't think that necessarily
- 19 equals a request for fund money under the code section.
- 20 And it seems to me in this case if what is being amended
- 21 is the original plan that was submitted, in other words we
- 22 had approval for this plan but before we actually submit
- 23 the invoices for the funds, we're changing our mind and
- 24 amending the plan and bringing it back to the Board, it
- 25 doesn't seem to me that in that instance this provision

- 1 would render a county ineligible for the funds.
- VICE CHAIRPERSON KAUFMAN: My concern is simply
- 3 that we've considered this issue and that we feel that it
- 4 is appropriate and legal under the provisions of the
- 5 statute. And if that's what I'm getting, then I'm
- 6 satisfied with that. I just want to make sure we've
- 7 thought about it.
- 8 CHAIRPERSON PÉREZ: And I just want to draw
- 9 everybody's attention at the same time to the next item on
- 10 our agenda, which also relates to the same section but in
- 11 a much broader sense than the discussion of this
- 12 modification.
- 13 Any other questions?
- 14 BOARD MEMBER BUSTAMANTE: Move the staff
- 15 recommendation.
- 16 CHAIRPERSON PÉREZ: Mr. Bustamante moves.
- 17 VICE CHAIRPERSON KAUFMAN: I'll second.
- 18 CHAIRPERSON PÉREZ: Mr. Kaufman seconds.
- 19 MS. MONTGOMERY: Roll call?
- 20 CHAIRPERSON PÉREZ: If you would.
- 21 MS. MONTGOMERY: John Perez?
- 22 CHAIRPERSON PÉREZ: Aye.
- MS. MONTGOMERY: Stephen Kaufman?
- 24 VICE CHAIRPERSON KAUFMAN: Aye.
- MS. MONTGOMERY: Michael Bustamante?

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1 BOARD MEMBER BUSTAMANTE: Aye.
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- MS. MONTGOMERY: Tal Finney?
- 3 BOARD MEMBER FINNEY: Aye.
- 4 CHAIRPERSON PÉREZ: Very good.
- 5 MS. MONTGOMERY: Carl Guardino's out.
- 6 CHAIRPERSON PÉREZ: Okay. Item 7a -- 7a is a VMB
- 7 policy question about what constitutes an expansion of an
- 8 existing system or components related to a previously
- 9 approved application. And we're going to have a little
- 10 bit of a legal discussion.
- I just want to draw everybody's attention to the
- 12 fact that it's now 3:30. At just about 4 o'clock I'm
- 13 going to need to leave. Mr. Kaufman will Chair the
- 14 balance of the meeting at that point. And he's going to
- 15 need to leave soon thereafter himself. So hopefully we
- 16 can get through this item as quickly as possible.
- Jana, do you want to start us off or is Michael
- 18 going to walk us through this discussion?
- 19 MS. LEAN: I'll start the discussion.
- 20 A policy question came up. It specifically --
- 21 it's a question we wanted to raise as a general policy
- 22 question to the Board. It did -- it was raised because of
- 23 a request to review a letter from Santa Barbara County
- 24 that's also in your packet.
- 25 But what the basic policy question is is what

- 1 constitutes an expansion of an existing system or
- 2 components related to a previously approved application?
- 3 For example, if the county has received approval
- 4 on a Project Documentation Plan and was issued a funding
- 5 award allocation and was reimbursed for that voting
- 6 equipment secured under that plan, and if the county's
- 7 current voting system is still certified for use in
- 8 California, can the county be reimbursed for a new voting
- 9 system if they want to replace the voting system
- 10 identified in their original Project Documentation Plan?
- 11 BOARD MEMBER FINNEY: So as If Solano had
- 12 actually spent the money?
- MS. LEAN: Correct.
- 14 Election Code section 19234 was enacted upon the
- 15 passage of Proposition 41. Proposition 41 established the
- 16 criteria for eligibility for counties to apply for the
- 17 voting modernization fund monies. And it's listed here in
- 18 your county what those provisions are.
- 19 Under the Proposition 41 the VMB was given the
- 20 authority to reject any applications for fund money if
- 21 deemed inappropriate, excessive, it did not comply with
- 22 this article or intent. This is something you were
- 23 discussing earlier. And the proposition further states
- 24 that a county whose application is rejected shall be
- 25 allowed to submit an amended application.

1 I will turn over the legal interpretation of

- 2 19234(c)(3) to our new staff attorney.
- 3 STAFF COUNSEL KANOTZ: I'll just go ahead and
- 4 continue on with the report from there.
- 5 Section 19234(c)(3) of the Elections Code
- 6 provides that a county is ineligible to receive funds if
- 7 it has previously requested Proposition 41 funds for the
- 8 purchase of a new voting system, unless the application is
- 9 for an expansion of an existing system or for the purchase
- 10 of components related to a previously approved
- 11 application. Therefore, a county that has previously
- 12 received Proposition 41 funds for a new voting system may
- 13 not receive additional funds to replace that system,
- 14 meaning the system that was purchased with Proposition 41
- 15 funds. However, the county may receive additional -- may
- 16 receive funds to add additional components to that system,
- 17 as these would be considered components related to a
- 18 previously approved application.
- 19 In addition, regardless of whether the county has
- 20 previously applied for funds, it may receive Proposition
- 21 41 funds for the expansion of an existing system that was
- 22 purchased by the county.
- 23 CHAIRPERSON PÉREZ: Not being burdened with a
- 24 legal education --
- 25 (Laughter.)

1 BOARD MEMBER FINNEY: If this is for short phone

- 2 calls.
- 3 STAFF COUNSEL KANOTZ: The initiative very
- 4 broadly defines a voting system to mean any voting
- 5 machine, voting device or vote tabulating device that does
- 6 not utilize prescored punch card ballots. Over the last
- 7 portion is just limiting the type that's used.
- 8 So I think what --
- 9 CHAIRPERSON PÉREZ: But in that sense the system
- 10 can be a device as opposed to a network of devices,
- 11 correct?
- 12 STAFF COUNSEL KANOTZ: Correct.
- 13 CHAIRPERSON PÉREZ: So how do we get at -- how do
- 14 we get at the distinction between expanding the system
- 15 versus substantially changing the complement of devices
- 16 that you use?
- 17 STAFF COUNSEL KANOTZ: Well, it strikes me that
- 18 the eligibility provision here, first of all, states a
- 19 general rule, which in -- you know, you can put it in
- 20 colloquial terms by saying you only get one bite at the
- 21 apple, essentially. If you've previously requested --
- 22 CHAIRPERSON PÉREZ: What if you change the apple?
- 23 VICE CHAIRPERSON KAUFMAN: That's what just
- 24 happened.
- 25 CHAIRPERSON PÉREZ: No, I --

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1 VICE CHAIRPERSON KAUFMAN: Before, I mean.
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- 2 STAFF COUNSEL KANOTZ: But that general rule also
- 3 has two, and I read as, mutually exclusive exceptions.
- 4 One, an application for an expansion of an existing
- 5 system; or, two, components that are related to a
- 6 previously approved application.
- 7 CHAIRPERSON PÉREZ: So then the question becomes
- 8 what is -- you know, so if I bought a Diebold system and
- 9 now there's not a system that's certified, and I wanted to
- 10 actually become compliant with the law and actually run an
- 11 election that served the purpose of the voters in my
- 12 county, am I not allowed to put in new equipment that's
- 13 actually compliant with the state and federal standards
- 14 and come before this Board?
- 15 STAFF COUNSEL KANOTZ: Under the rule of
- 16 eligibility, if you haven't previously requested funds
- 17 under the initiative --
- 18 CHAIRPERSON PÉREZ: I guess the question, you
- 19 know, in a very real term becomes if a county has done
- 20 everything that they believed they should do to be
- 21 compliant with the law, it actually in some ways gets at
- 22 the issue that Alfie raised with respect to liability for
- 23 unforeseen changes in the law, right?
- 24 So if a county purchased a system after the point
- 25 in time in which we were eligible to reimburse them for a

1 portion of that acquisition, they did so in good faith to

- 2 modernize their equipment, they did so in a way by
- 3 purchasing a system or series of systems or complement of
- 4 devices that were certified for use by both state and
- 5 federal regs, and now the rules change, you know, their
- 6 system is no longer certified, should there previous
- 7 efforts to receive reimbursement completely consistent
- 8 with the law preclude them from being able to avail
- 9 themselves of further funding to actually comply with
- 10 other elements of the law and afford the voters in their
- 11 county the equipment that they need to be able to vote?
- 12 STAFF COUNSEL KANOTZ: Well, I think to some
- 13 extent -- and to a large extent that's a policy question
- 14 for the Board. But to the extent that it deals with the
- 15 eligibility provision in this section of the Elections
- 16 Code, it would depend on whether or not it could be
- 17 characterized as an expansion of an existing system or a
- 18 component related to a previously approved application.
- 19 CHAIRPERSON PÉREZ: And who is the arbiter of
- 20 that definition?
- 21 STAFF COUNSEL KANOTZ: Well, it strikes me that
- 22 the Bond Act, while containing -- while containing these
- 23 eligibility provisions, it gives the Board authority to --
- 24 BOARD MEMBER FINNEY: I knew that was coming.
- 25 (Laughter.)

1 BOARD MEMBER FINNEY: Is Santa Barbara County

- 2 here? I knew you all were here.
- 3 VICE CHAIRPERSON KAUFMAN: Just so I can have
- 4 some context here. I mean we're talking about a county
- 5 that comes back under Phase 1, there's an unused Phase 1
- 6 funding and they come back for more based on whatever
- 7 expansion -- whatever that means -- in their voting
- 8 system. And are we talking about, for example, the county
- 9 that purchased DRE equipment that didn't have the audit
- 10 capability and is now seeking to get additional funding to
- 11 add on the audit?
- 12 CHAIRPERSON PÉREZ: That would -- that would
- 13 clearly -- why don't we do this: We have a card in from
- 14 Joe Holland from Santa Barbara. Why don't we ask him to
- 15 come forward and kind of explain their dilemma to us, and
- 16 maybe that will help.
- 17 BOARD MEMBER FINNEY: Is he coming with counsel?
- MR. HOLLAND: Yes.
- 19 BOARD MEMBER FINNEY: So we can announce all --
- 20 CHAIRPERSON PÉREZ: You're welcome to bring up
- 21 whoever you'd like to bring up.
- 22 BOARD MEMBER FINNEY: Is that our chief deputy
- 23 here?
- 24 MR. HOLLAND: Good afternoon. I'm Joe Holland,
- 25 Santa Barbara County Clerk, Recorder and Assessor and the

1 Registrar of Voters. Mr. Lavayen is counsel with the

- 2 county.
- 3 And what I'll do -- let me just kind of lay it
- 4 out for you real quick. And then I'll have -- if you have
- 5 questions of me, or Woody may be able to add something to
- 6 it.
- 7 BOARD MEMBER FINNEY: Your other folks here are
- 8 registrar folks or county counsel folks?
- 9 MR. HOLLAND: Bob Smith, Division Manager for our
- 10 Elections Division; and Billie Alvarez, our HAVA Project
- 11 Manager, who is actually --
- 12 BOARD MEMBER FINNEY: A lucky job.
- 13 MR. HOLLAND: -- doing the search on these
- 14 systems and is very knowledgeable on -- about voting
- 15 systems.
- We purchased a Diebold optical scan system in
- 17 December 1999. That system is currently not HAVA
- 18 compliant, of course, and it does not meet the 2002 voting
- 19 system standards that we're going to have to have in place
- 20 by June the 2006.
- 21 So what we plan to do to -- we plan to meet the
- 22 federal deadline for HAVA by January 1, 2006. We also
- 23 want to upgrade our optical scan system to meet the 2002
- 24 voting system standards.
- To become HAVA compliant what we want to do is

1 purchase the AutoMARK that is consistent and can only be

- 2 used with ES&S optical scan system. The ES&S optical scan
- 3 system, in our view, expands the scope of the existing
- 4 Diebold optical scan system, as ES&S optical scan system
- 5 does meet the 2002 voting system standards. The Diebold
- 6 optical scan system right now does not have an option for
- 7 us to be compliant with those.
- 8 So right now what we are seeing is you have ES&S
- 9 optical scan, you have an AutoMARK. There is a solution
- 10 for us right now to become HAVA compliant and to meet the
- 11 2002 voting system standards, what we can consider an
- 12 expansion and an upgrade of our current system.
- 13 BOARD MEMBER FINNEY: And you'll continue to use
- 14 the Diebold products for purposes of absentee and -- what
- 15 was the other program?
- MR. HOLLAND: The Vote Remote?
- BOARD MEMBER FINNEY: Yeah.
- 18 MR. HOLLAND: Yes.
- 19 BOARD MEMBER FINNEY: So what they're doing, Mr.
- 20 Chairman, is they're not -- they're not throwing away any
- 21 of the equipment that they purchased through us. They are
- 22 attempting to address an issue with which we continue to
- 23 be plagued, issues of noncompliance with respect to the
- 24 technology that's out there. And so they're claiming that
- 25 it's an expansion of their system consistent with

1 increasing the size, extent, the scope and capabilities of

- 2 an existing system.
- 3 CHAIRPERSON PÉREZ: Go ahead -- Mr. Bustamante,
- 4 go ahead.
- 5 BOARD MEMBER BUSTAMANTE: When we allocated the
- 6 2.75 million to the county, what did it spend the money
- 7 on?
- 8 MR. HOLLAND: We got reimbursement for the
- 9 Diebold optical scan system to the -- about a million
- 10 dollars. So there's still 1.7 that's available for the
- 11 Phase 2.
- 12 BOARD MEMBER BUSTAMANTE: Right. But -- okay, so
- 13 you spent 1.7 on the Diebold reimbursement that you
- 14 purchased --
- MR. HOLLAND: One million.
- BOARD MEMBER BUSTAMANTE: -- oh, 1 million that
- 17 you purchased in '99?
- 18 MR. HOLLAND: 1999, right.
- 19 CHAIRPERSON PÉREZ: Now, that Diebold system --
- 20 I'm not supposed to ask questions I don't want to know the
- 21 answers to, right?
- (Laughter.)
- 23 VICE CHAIRPERSON KAUFMAN: Depends on who you're
- 24 defending.
- 25 (Laughter.)

1 CHAIRPERSON PÉREZ: Anybody else have any

- 2 questions?
- 3 BOARD MEMBER FINNEY: Yeah, is Kris Daley doing
- 4 well in her D.A.'s race?
- 5 MR. LAVAYEN: I haven't really heard. I think
- 6 she --
- 7 MR. HOLLAND: I think she's the only one that's
- 8 filed.
- 9 BOARD MEMBER FINNEY: That's what I heard.
- 10 That's why I asked it. I knew the answer before I asked
- 11 it.
- 12 But having said that, I'd like to ask a question.
- 13 At what point -- at what point did you become
- 14 aware that you were going to have a timing issue with
- 15 respect to the Diebold equipment?
- MR. HOLLAND: A timing issue?
- 17 BOARD MEMBER FINNEY: Meaning that it might not
- 18 become compliant in time for you to do what you need to do
- 19 by your 2006 deadline.
- 20 MR. HOLLAND: Well, Billie Alvarez, our project
- 21 manager, she's been looking at all the different systems.
- 22 We actually -- she was actually running our -- a good
- 23 portion of our elections with Bob Smith. And we took her
- 24 off line, made her a project manager. She looked at all
- 25 the different systems. And, you know, as it became

1 apparent that Diebold did not get certified for the touch

- 2 screens and that they still don't have a solution for --
- 3 that we're aware of -- for upgrading our optical scan
- 4 system to become 2002 compliant. So what we were looking
- 5 at was an option of having -- keeping our current optical
- 6 scan system and getting one touch screen with Diebold.
- 7 They're not certified for their touch screens, and they
- 8 don't have their optical scan systems ready for 2002
- 9 voting system standards, which is required by June 2006.
- 10 And we don't even know what that would cost for
- 11 us to do that upgrade.
- 12 BOARD MEMBER FINNEY: Right.
- 13 CHAIRPERSON PÉREZ: Well, let me ask the question
- 14 I wasn't sure I wanted to ask anyway.
- 15 When you purchased the Diebold equipment in '99,
- 16 how many units was that?
- 17 MR. HOLLAND: Two hundred twenty-one.
- 18 CHAIRPERSON PÉREZ: If you move forward as you
- 19 anticipate attempting to move forward, how many of those
- 20 221 units are you going to continue to use?
- 21 MR. HOLLAND: Probably -- only some of them at
- 22 our absentee counter. We'll keep a few of those, like
- 23 six.
- 24 VICE CHAIRPERSON KAUFMAN: Just for my own
- 25 education here. I mean what is it about the Diebold --

1 what is it about the system that you purchased that is not

- 2 capable of being compliant? And how is the new optical
- 3 scan system different from the one you purchased in terms
- 4 of compliance? What is it about the two systems that, you
- 5 know, enables you under a new system to be compliant
- 6 through an optical scan when the old one doesn't?
- 7 CHAIRPERSON PÉREZ: And let's actually let Bruce
- 8 take the first crack at that answer if you would, Bruce,
- 9 and then come back to Santa Barbara.
- 10 MR. McDANNOLD: The existing Diebold optical scan
- 11 system requires that the ballots be filled out by hand
- 12 with a pen or pencil. The AutoMARK system has a voter --
- 13 the AutoMARK is a voter assist device that's electronic
- 14 for those with visual impairment. It has an interface for
- 15 people with physical disabilities to plug into. It's got
- 16 an audio component for people who are blind to vote
- 17 unassisted, as required by HAVA. And then it marks the
- 18 ballot for them.
- 19 VICE CHAIRPERSON KAUFMAN: So it's a function of
- 20 the accessibility issue that -- it's the accessibility
- 21 point that's at issue, not --
- MR. McDANNOLD: The AutoMARK provides the
- 23 accessibility component of one device per polling place
- 24 required under HAVA for people with disabilities to vote
- 25 unassisted.

1 BOARD MEMBER FINNEY: That's the ES&S product is

- 2 the only one that can function in conjunction with the
- 3 AutoMARK, is that what -- that's their --
- 4 MR. McDANNOLD: That's the only system that the
- 5 AutoMARK has been certified to work with.
- 6 VICE CHAIRPERSON KAUFMAN: So is the point here
- 7 that it's kind of silly to have one kind of optical scan
- 8 machine in each precinct that is compliant while you have
- 9 other types of optical scan -- because we've seen a lot of
- 10 counties go to optical scan and then they put one DRE
- 11 machine -- or they want to put one DRE if they ever get
- 12 certified -- they want to put one DRE machine in a
- 13 precinct to meet the HAVA requirement but still have
- 14 optical scan for basically all the other voters. Is the
- 15 point here that it would be odd to have one kind of
- 16 optical scan machine in each precinct that's HAVA
- 17 compliant versus all the other noncompliant optical scan
- 18 machines?
- MR. McDANNOLD: No, what I -- well, what I'm
- 20 hearing is they would be not deploying the Diebold
- 21 machines in the polling places --
- 22 BOARD MEMBER FINNEY: Well, yeah, it would be the
- 23 absentee, Steve.
- 24 MR. McDANNOLD: -- because they're two different
- 25 ballots. They're not compatible.

1 BOARD MEMBER FINNEY: It's just on the absentee

- 2 and the vote counting programs.
- 3 MR. McDANNOLD: So they would be taking their
- 4 remaining -- what I heard, was their remaining Diebold
- 5 machines or some of them using them to tabulate one form
- 6 of the ballot that's used only for absentees. They would
- 7 issue a different ballot, a completely different
- 8 technology for use in the polling places.
- 9 CHAIRPERSON PÉREZ: Well, let me take another
- 10 crack at the question that Mr. Kaufman's getting at.
- How many polling locations do you have? Roughly
- 12 the two hundred and some?
- 13 MR. HOLLAND: One hundred seventy, plus or minus.
- 14 CHAIRPERSON PÉREZ: See, if you have 170, that's
- 15 why you have 221 Diebold machines now. If you go to the
- 16 ES&S, how many ES&S instruments are you looking at
- 17 acquiring?
- 18 MR. HOLLAND: They'll be one in each precinct.
- 19 CHAIRPERSON PÉREZ: Okay.
- 20 MR. HOLLAND: One in each polling place.
- 21 VICE CHAIRPERSON KAUFMAN: So there's only one.
- 22 CHAIRPERSON PÉREZ: So otherwise -- so, yes? The
- 23 answer is yes?
- 24 VICE CHAIRPERSON KAUFMAN: The answer is yes.
- 25 You are going to have only one in each precinct?

1 MR. HOLLAND: Right. But then the current ones

- 2 that we have in house we cannot use.
- 3 CHAIRPERSON PÉREZ: No, no. The one per precinct
- 4 actually helped clarify a question that was in the back of
- 5 both Mr. Kaufman's and my minds about whether you could
- 6 mix and match at locations. But when you're only looking
- 7 at one device per polling location, it's absurd.
- 8 VICE CHAIRPERSON KAUFMAN: That's correct.
- 9 (Laughter.)
- 10 CHAIRPERSON PÉREZ: Okay. Any other questions to
- 11 Santa Barbara before we move on?
- 12 Here's my sense, is -- you know, I understand
- 13 where Santa Barbara's going with this. Obviously their
- 14 plan isn't before us so we can't act on it. But it seems
- 15 that -- I understand the logic of where they're looking at
- 16 getting. I understand what our counsel has suggested with
- 17 respect to the interpretation of what system is or isn't.
- 18 I don't know that we need to take -- I don't know
- 19 personally that we need to take definitive action on this
- 20 rather large question contained within 7a beyond the
- 21 discussion we've had.
- 22 What specific action was anybody looking at?
- 23 MS. LEAN: The reason why this was brought up is
- 24 that they do plan to submit a Project Documentation Plan,
- 25 and it was a suggestion of staff that this come before you

1 so that this question was resolved before they submitted a

- 2 plan that could have potentially been rejected.
- BOARD MEMBER FINNEY: But this is -- Mr.
- 4 Chairman, with all due respect, this is calling for a
- 5 major policy decision. We have to develop policy with
- 6 respect to what I'll call second bites at the apple. And
- 7 I think in this case -- you know, we've done a little bit
- 8 of deposing, and I think we've found more or less that
- 9 there's pretty good grounds for why we should take this
- 10 into consideration, specifically with respect to Santa
- 11 Barbara County. But we continue to be plagued by a
- 12 nascent industry involved in technology, involved with one
- 13 of the most treasured rights of the American people, which
- 14 is the right to have your vote counted and have it be
- 15 real, you know.
- 16 CHAIRPERSON PÉREZ: And have voter confidence in
- 17 the process.
- 18 BOARD MEMBER FINNEY: That's my point, voter
- 19 confidence in the process.
- 20 So, you know, in a way I'm very appreciative of
- 21 Santa Barbara County for bringing this before us and also
- 22 having your ducks lined up before you got here. We
- 23 appreciate that, because it makes it a little easier to
- 24 address your questions when maybe you come back to us.
- 25 But it does -- once again, the camel's nose is now under

1 the tent, and we're going to have to decide what to do.

- 2 This relates directly in my opinion back to our whole
- 3 discussion today --
- 4 CHAIRPERSON PÉREZ: Well, we --
- 5 BOARD MEMBER FINNEY: -- and the second question
- 6 that we left on the table.
- 7 CHAIRPERSON PÉREZ: Right. The second question
- 8 we didn't leave on the table. The second question we put
- 9 off till October.
- 10 BOARD MEMBER FINNEY: That's what I meant.
- 11 CHAIRPERSON PÉREZ: And so we've brought it back
- 12 for us to take some definitive action.
- 13 BOARD MEMBER FINNEY: Now we have some real --
- 14 CHAIRPERSON PÉREZ: Right.
- 15 BOARD MEMBER FINNEY: -- circumstances to
- 16 address.
- 17 CHAIRPERSON PÉREZ: So are folks comfortable with
- 18 us moving forward and adding this to the broader
- 19 discussion we have with respect to the second question?
- 20 BOARD MEMBER FINNEY: I think it has to be part
- 21 of it.
- 22 VICE CHAIRPERSON KAUFMAN: Yeah, I guess my
- 23 answer to that question is yes, because I -- frankly,
- 24 based on what's been presented us, I don't really see it
- 25 as any issue for us to decide. An interpretation is being

- 1 given as to what the Election Code provision means, and
- 2 the interpretation that's been presented is if something
- 3 is expanding the system, then it should be permitted. But
- 4 it seems to me that's a factual analysis.
- 5 BOARD MEMBER FINNEY: So we're becoming a court,
- 6 more or less, that's going to have to make a decision on a
- 7 case-by-case basis, depending on the facts, every time one
- 8 of these applications comes before us. All I'm suggesting
- 9 is it's about to happen for the first time.
- 10 VICE CHAIRPERSON KAUFMAN: And I understand that.
- 11 And I think it's good that we're having this discussion
- 12 and I think it's good that we include it in the broader
- 13 discussion. But I don't know what kind of, quote, policy
- 14 we can really adopt --
- 15 BOARD MEMBER FINNEY: Well, some type of -- some
- 16 type of -- I mean, you know, some state boards and
- 17 commissions adopt regulations. Not that we should go that
- 18 far. But I'm just saying sometimes you can provide some
- 19 sense of certainty, an interpretation outside of the
- 20 specific language of a statute --
- 21 VICE CHAIRPERSON KAUFMAN: Well, I think if it's
- 22 specific to a scenario, in the event that a county, you
- 23 know, has X and needs to do Y, you know, we'll accept it.
- 24 BOARD MEMBER FINNEY: That might be the right way
- 25 to go. But I do think it should be at least part of the

1 broader discussion. Maybe we don't adopt a policy. But

- 2 we should thoroughly discuss this, because I see the
- 3 future and it's not going to be the counties' faults. I
- 4 have a feeling they're going to come back to us because
- 5 certain equipment's not going to get certified or --
- 6 VICE CHAIRPERSON KAUFMAN: Well, that's right.
- 7 And, again -- I said it before about Solano. But I mean I
- 8 commend Santa Barbara County for trying to do the right
- 9 thing and deliver a voting system to its people --
- 10 BOARD MEMBER FINNEY: -- on a timely basis.
- 11 VICE CHAIRPERSON KAUFMAN: -- yeah, on a timely
- 12 basis and something that will give people confidence. And
- 13 so --
- 14 CHAIRPERSON PÉREZ: If I may, I'd like to
- 15 actually go a step further. I also want to commend Santa
- 16 Barbara for raising this to us as early as they did so
- 17 that it wasn't only tied to a question proposed that they
- 18 brought forward. It's really helped us I think frame some
- 19 of our thinking around this. And I can appreciate that.
- 20 BOARD MEMBER FINNEY: I'd like to ask our counsel
- 21 to toy with the concepts here and, you know, kind of get
- 22 where we're going, how deep do we go. As Mr. Kaufman's
- 23 initial gut on this, the wiser way, just let's keep it
- 24 under case by case.
- 25 BOARD MEMBER BUSTAMANTE: Or if at all, yeah.

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1 BOARD MEMBER FINNEY: But I think some
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- 2 substantive thinking would be --
- 3 CHAIRPERSON PÉREZ: Before you respond, let me
- 4 just allow Mr. Holland any final words before we move on.
- 5 MR. HOLLAND: You know, in coming up here we were
- 6 kind of asking ourselves: What do we expect to walk out
- 7 of here with?
- 8 But what I'd like is just some kind of general
- 9 guidance on -- you know, Billie's going to go ahead and
- 10 put -- we are putting together a contract right now. And
- 11 we -- it's our interpretation we don't need to go to our
- 12 board of supervisors to get that approved. We will --
- 13 we're in negotiations right now.
- 14 If we go in this general direction we may even
- 15 bring this back October 17th. Would that be something
- 16 that you think we should do?
- 17 CHAIRPERSON PÉREZ: Look, I don't want to get us
- 18 in a position of pre-approving plans that aren't before
- 19 us.
- I will say for myself that I understand the logic
- 21 of the approach that Santa Barbara's taking. And it makes
- 22 sense to me and I feel comfortable with it within my
- 23 understanding of the limitations.
- 24 MR. HOLLAND: And I'd also -- you know, you
- 25 thanked us for bringing this forward. I'd like thank to

- 1 thank Billie Alvarez. She's the project manager that
- 2 really has gotten into this very deeply. And she's been
- 3 sharing her information with other counties and allowing
- 4 them through her research and analysis to help make
- 5 decisions on some of their voting systems. So some of the
- 6 counties that you are going to see coming up here have
- 7 used her analysis.
- 8 BOARD MEMBER FINNEY: I think it's -- I do think
- 9 it's timely and it's good and we should have this. I mean
- 10 one of the purposes of a board like this, and I think the
- 11 voters contemplated it in the initiative, is to wrestle
- 12 with these kind of questions, have a forum.
- 13 CHAIRPERSON PÉREZ: You think the voters
- 14 contemplated us being here beyond the time that we
- 15 contemplated us being here?
- BOARD MEMBER FINNEY: I think they contemplated
- 17 us taking responsibility for wresting with this issue.
- 18 And I appreciate Billie's work as well.
- 19 I would like to hear from the counties. You
- 20 know, maybe we could put out something that can be food
- 21 for thought that we send out to folks in advance of the
- 22 meeting to look at. Because this is a big issue. This is
- 23 going to continue.
- MS. LEAN: That's why it's on the agenda, because
- 25 this is more than just one county issue. And it will

1 address -- this will be addressed by other counties. And

- 2 that's why it was brought forward as a policy question to
- 3 discuss.
- 4 CHAIRPERSON PÉREZ: And just for the other
- 5 counties here, I mean when you submit to us your ideas on
- 6 these issues -- and members of the public -- when you
- 7 submit to us your ideas on the issues that are before us,
- 8 we do take them into consideration, we do read them. We
- 9 don't always discuss each of them as thoroughly, but we do
- 10 give them thought.
- 11 MR. HOLLAND: And I'd just like to invite the
- 12 counsel for the Board and Secretary of State to get in
- 13 touch with Woody. He's been researching this pretty
- 14 thoroughly and -- you know.
- 15 BOARD MEMBER FINNEY: Does that mean we get to go
- 16 to Santa Barbara?
- 17 MR. HOLLAND: Let's hold the next meeting there.
- BOARD MEMBER FINNEY: I'm a lawyer.
- 19 CHAIRPERSON PÉREZ: Okay. Did you have something
- 20 to add to that?
- 21 STAFF COUNSEL KANOTZ: No, I don't.
- 22 CHAIRPERSON PÉREZ: Okay. Very good.
- Next and final item.
- 24 Thank you.
- MR. HOLLAND: Thank you.

- 1 BOARD MEMBER FINNEY: Thank you very much.
- 2 CHAIRPERSON PÉREZ: VMB Conflict of Interest Code
- 3 Finalization -- or finalized.
- 4 MS. LEAN: It's final.
- 5 The Code was finally finalized, and I have almost
- 6 all of the members' Form 700. I will talk to the members
- 7 who I don't have 700s and get that sent to the Fair
- 8 Political Practices Commission as soon as possible. So I
- 9 just wanted to give that --
- 10 CHAIRPERSON PÉREZ: Mine's in, right?
- 11 MS. LEAN: Yes.
- 12 VICE CHAIRPERSON KAUFMAN: You have the election
- 13 laws --
- 14 BOARD MEMBER BUSTAMANTE: And I think any member
- 15 who doesn't -- who hasn't given it, you ought to fine them
- 16 hard.
- 17 BOARD MEMBER FINNEY: Can we stay afterwards and
- 18 work with you.
- 19 (Laughter.)
- 20 CHAIRPERSON PÉREZ: Okay. Anything else to come
- 21 before we adjourn?
- 22 MS. LEAN: Just that our next meeting is October
- 23 17th at 10 a.m.
- 24 BOARD MEMBER BUSTAMANTE: And I'm not going to be
- 25 here.

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CHAIRPERSON PÉREZ: Okay. I forgot. Do we
 1
    always take motions for adjournment?
 2
             BOARD MEMBER FINNEY: I motion to adjourn.
 3
 4
             BOARD MEMBER BUSTAMANTE: Second.
             CHAIRPERSON PÉREZ: All in favor?
 5
 6
             (Ayes.)
 7
             BOARD MEMBER FINNEY: Thank you all for wading
    through this one.
 8
 9
             CHAIRPERSON PÉREZ: Thank you.
10
             (Thereupon the California Secretary of State,
             Voting Modernization Board meeting adjourned
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12
             at 3:50 p.m.)
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Τ.	CERTIFICATE OF REPORTER
2	I, JAMES F. PETERS, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
6	foregoing Secretary of State's, Voting Modernization Board
7	meeting was reported in shorthand by me, James F. Peters,
8	a Certified Shorthand Reporter of the State of California
9	and thereafter transcribed into typewriting.
10	I further certify that I am not of counsel or
11	attorney for any of the parties to said meeting nor in any
12	way interested in the outcome of said meeting.
13	IN WITNESS WHEREOF, I have hereunto set my hand
14	this 7th day of October, 2005.
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21	
22	JAMES F. PETERS, CSR, RPR
23	Certified Shorthand Reporter
24	License No. 10063
25	